# SUMMARY REPORT OF INVESTIGATION

# I. EXECUTIVE SUMMARY

Date of Incident:	February 20, 2022
Time of Incident:	10:25 am
Location of Incident:	
Date of COPA Notification:	February 21, 2022
Time of COPA Notification:	1:15 pm
Ritchie responded to a dispute with his neighbor. his neighbor, which will threatened him; Specific the effect of, "I'm gonna have my fear of receiving a battery. Sergea	after receiving a call from regarding told the officers that he was involved in an argument with he had an ongoing dispute with. It told the officers fically, told the officers that stated words to day with you," and "You're gonna get yours," placing him in the (Sgt.) Majdi Shalabi arrived at the scene and directed the said he wanted to sign a complaint and press charges
on duty, Lieutenant (Lt.) Ronald alleged words spoken by we released at 12:23 pm without charge	Kimble, reviewed the officers' arrest report and deemed the ere legally insufficient to constitute an assault. was then ing. On February 21, 2022, returned to the 5 <sup>th</sup> District of false arrest against the officers. Sgt. William Bokowski filed
or condition, are insufficient to estate of indefinite action in the indefinite actual immediate imminence of a basolely based on accousigned complaint. Nevertheless, in guidance from Sgt. Shalabi and reprovided to them by Sgt. Shalabi. was not justified, Officer Kundrat	d that words alone, without an accompanying gesture, action, blish an assault in Illinois, and further, that a mere verbal threat e future is not an assault in the absence of both gesture and an attery. Also, there was a lack of probable cause to arrest and of the events, calling into question the sufficiency of the making the arrest, Officer Kundrat and Officer Ritchie sought asonably relied on the instructions and approval of the arrest Therefore, while COPA determined that the arrest of and Officer Ritchie's conduct is exonerated. However, as the officers reasonably relied, Sgt. Shalabi is accountable for the

# II. INVOLVED PARTIES

Involved Member #1:	Officer Jared Kundrat, Star #3872, Employee ID DOA: November 16, 2017, Unit: 005, Male, White
Involved Member #2:	Officer Ryan Ritchie, Star #16368, Employee ID #DOA: February 29, 2016, Unit: 005, Male, White
Involved Member #3:	Sergeant Majdi Shalabi, Star #2651, Employee ID DOA: September 2, 1997, Unit: 005, Male, White
Involved Individual #1:	Male, Black

# III. ALLEGATIONS

Officer	Allegation	Findings /
		Recommendations
Officer Jared Kundrat	It is alleged by the above [ that, on or about February 20, 2022, at approximately 10:25 a.m., at or near  Officer Jared Kundrat committed misconduct	
	through the following acts or omissions, by:	
	1. Arresting without justification.	Exonerated
Officer Ryan Ritchie	It is alleged by the above [that, on or about February 20, 2022, at approximately 10:25 a.m., at or near	
	Officer Ryan Ritchie committed misconduct through the following acts or omissions, by:	
	1. Arresting without justification.	Exonerated
Sgt. Majdi Shalabi	It has been alleged by the Civilian Office of Police Accountability that, on or about February 20, 2022, at approximately 10:25 a.m., at or near Chicago, IL 60628, Sgt. Majdi Shalabi committed misconduct through the following acts or omissions, by:	
	1. Failing to properly direct subordinates through a failure to ensure that the words spoken by Mr.	Sustained / Reprimand

legally sufficient to constitute Simple	
Assault before Mr. was arrested	
by the responding officers.	

## IV. APPLICABLE RULES AND LAWS

#### Rules

- 1. **Rule 2**: Any action or conduct which impedes the Department's efforts to achieve its policy and goals or brings discredit upon the Department.
- 2. **Rule 3**: Any failure to promote the Department's efforts to implement its policy or accomplish its goals.
- 3. **Rule 5**: Failure to perform any duty.
- 4. **Rule 6**: Disobedience of an order or directive, whether written or oral.
- 5. **Rule 11**: Incompetency or inefficiency in the performance of duty.

#### **General Orders**

1. **General Order G01-09**, Supervisory Responsibilities (effective May 10, 2021, to present).<sup>1</sup>

#### **State Laws**

1. **720 ILCS 5/12-1**: Assault.<sup>2</sup>

#### V. INVESTIGATION<sup>3</sup>

#### a. Interviews

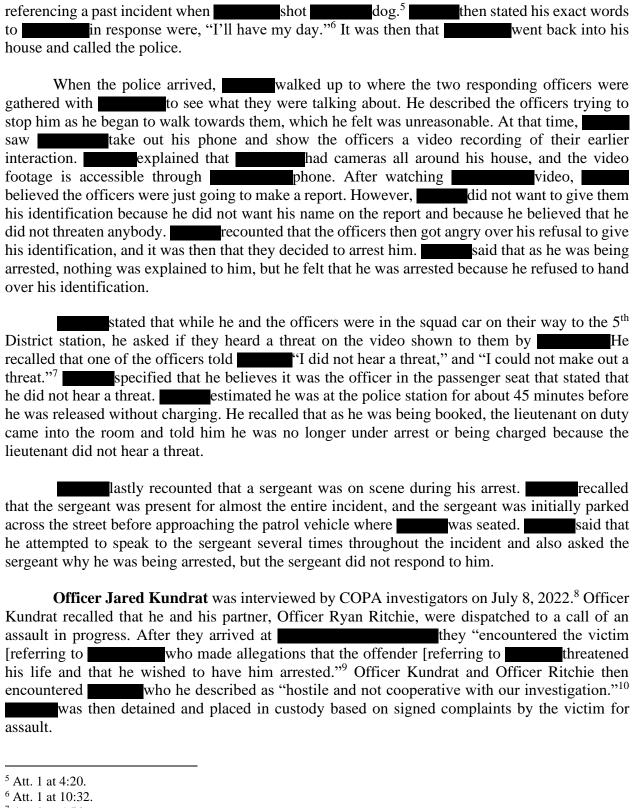
2022.4 recounted that on the morning of February 20, 2022, he was planning on taking his car to be worked on, so he drove a flatbed truck home from work. He recalled that it snowed that morning and there was snow on the flatbed truck, so he pulled to the side of the road to shovel the snow out of the truck onto the parkway. It was then that neighbor, came out of his house and began yelling. explained that he and have not gotten along in the past, and that has called the police on him several times before, but none of those incidents resulted in any arrests or charges. As was shoveling the snow off the truck, stated words to the effect of, "I shot your dog," and, "What are you going to do?"	<b>Complainant</b>	was interviewed by C	OPA investigators on	June 6,
car to be worked on, so he drove a flatbed truck home from work. He recalled that it snowed that morning and there was snow on the flatbed truck, so he pulled to the side of the road to shovel the snow out of the truck onto the parkway. It was then that neighbor, came out of his house and began yelling. explained that he and have not gotten along in the past, and that has called the police on him several times before, but none of those incidents resulted in any arrests or charges. As was shoveling the snow off the truck,	2022.4 recounted that on the mo	orning of February 20, 2022	2, he was planning on tal	king his
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· · · · · · · · · · · · · · · · · · ·	in the past, and that has called	d the police on him several	times before, but none of	of those
stated words to the effect of, "I shot your dog," and, "What are you going to do?"	incidents resulted in any arrests or cha	arges. As was sho	veling the snow off the	e truck,
	stated words to the effect o	f, "I shot your dog," and,	"What are you going	to do?"

<sup>&</sup>lt;sup>1</sup> Att. 16.

<sup>&</sup>lt;sup>2</sup> Att. 17.

<sup>&</sup>lt;sup>3</sup> COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis.

<sup>&</sup>lt;sup>4</sup> Att. 1.



<sup>&</sup>lt;sup>7</sup> Att. 1 at 6:54.

<sup>&</sup>lt;sup>8</sup> Att. 6.

<sup>&</sup>lt;sup>9</sup> Att. 6 at 6:07.

<sup>&</sup>lt;sup>10</sup> Att. 6 at 6:14.

Officer Kundrat recounted that upon their arrival, said "something along the lines of a dispute with his neighbor regarding a tow truck and snow removal, and that he had an ongoing dispute with this neighbor." Officer Kundrat further recalled that stated, "I'm going to have my day with you, your day is coming, not verbatim," and that these statements put "in fear of his life." When asked if he recalled alleging that did anything else besides utter these words, Officer Kundrat replied that he did not. Officer Kundrat stated that the justification for arrest was "signed complaints by a victim . . . based on the statements that were made by him."

Officer Kundrat explained that he and Officer Ritchie approached interview and asked for side of the story and for his identification, but did not have identification and did not provide a name. 16 Officer Kundrat said, "It didn't seem like he wanted to cooperate at all," and it was then that was detained and placed in the squad car. 17 He further recalled that was around this time that Sgt. Shalabi arrived. Officer Kundrat explained that Sgt. Shalabi just observed, and the sergeant only exited his car when hostile. 18 Officer Kundrat said that Officer Ritchie informed Sgt. Shalabi what had occurred, and further detailed "the statements that were made by the victim, at which point he [referencing Sgt. Shalabi] agreed with the process and the arrest." Officer Kundrat recalled Officer Ritchie a video of the dispute on his phone, but Officer Kundrat did not believe that he viewed the video himself.<sup>20</sup> He further explained that Officer Ritchie told him later that it was difficult to hear what was said on the recording.<sup>21</sup> When asked if there was sufficient probable based on words alone if the recording was mostly inaudible, Officer Kundrat said that there was, and further, "At this point we have to take the victim at his word, and he's willing to sign a complaint to stand up in court and testify to statements that were made to him and him being in fear of receiving a battery."<sup>22</sup> was then arrested.

Following their arrival to the 5<sup>th</sup> District police station, Officer Kundrat and his partner completed the arrest report and the case report, which were approved, "and then went to the lieutenant [Lt. Kimble], who released [\_\_\_\_\_\_without charges."<sup>23</sup> Officer Kundrat emphasized that they had previously received approval on scene from Sgt. Shalabi, who confirmed "that these statements were sufficient to warrant an assault with a complainant/victim," and that they had also received approval of the arrest and case reports from their desk sergeant.<sup>24</sup> When asked why was released without charges, Officer Kundrat explained that Lt. Kimble did not feel that

<sup>&</sup>lt;sup>11</sup> Att. 6 at 6:43.

<sup>&</sup>lt;sup>12</sup> Att. 6 at 7:00.

<sup>&</sup>lt;sup>13</sup> Att. 6 at 7:06.

<sup>&</sup>lt;sup>14</sup> Att. 6 at 16:56.

<sup>&</sup>lt;sup>15</sup> Att. 6 at 12:38.

Att. 6 at 12.36

16 Att. 6 at 8:08.

<sup>&</sup>lt;sup>17</sup> Att. 6 at 8:30.

<sup>&</sup>lt;sup>18</sup> Att. 6 at 11:57.

<sup>&</sup>lt;sup>19</sup> Att. 6 at 12:07.

<sup>&</sup>lt;sup>20</sup> Att. 6 at 12:50.

<sup>&</sup>lt;sup>21</sup> Att. 6 at 13:00.

<sup>&</sup>lt;sup>22</sup> Att. 6 at 13:45.

<sup>&</sup>lt;sup>23</sup> Att. 6 at 14:25.

<sup>&</sup>lt;sup>24</sup> Att. 6 at 15:05.

there was a substantial threat. Officer Kundrat believed that Lt. Kimble said something along the lines of, "It's not enough," in reference to the statements made by

Officer Kundrat defined assault as "a threat placing somebody in reasonable apprehension of a receiving a battery, an imminent threat of receiving a battery." He explained that his understanding of the meaning of "reasonable apprehension," as it is used in the Illinois assault statute, is whether "another person looking at the same set of circumstances, situation, believe that a crime has occurred." In terms of legal training on elements of offenses, he explained that as a recruit in police academy, he attended case law classes and read statutes in class. Officer Kundrat affirmed that he was of the opinion that words alone are legally sufficient to constitute an assault in Illinois. He explained that he was basing his answer "on the statute that's stating that said words relating 'I'm going to do harm to a person', and if that is something that places them in fear of receiving a battery, that's an assault." Officer Kundrat further detailed that prior to this incident, he had previously made arrests for assault based on verbal threats.

Officer Ryan Ritchie was interviewed by COPA investigators on July 11, 2022. 30 Officer Ritchie recalled that he and his partner, Officer Kundrat, received an assault call on February 20, 2022. They met with the victim, who told them that he was assaulted by his neighbor, alleged that the two neighbors had a disagreement over how was shoveling snow off his truck, 32 and that said, "He's gonna have his way with him and that his day is coming." 33 Officer Ritchie explained that also said that "he was in fear of receiving a battery because his neighbor is a convicted murderer, 34 and the two have had dealings in the past." 35 Officer Ritchie described as agitated, stating that the officers attempted to ask him for his identification and for his side of the encounter with but that he was "very agitated and uncooperative." 36 was then handcuffed by the officers.

Officer Ritchie said that told the officers that he wanted to sign a complaint for assault charges because he was in fear of receiving a battery from Officer Ritchie explained that it was at this time that detention became an arrest. Officer Ritchie also recalled speaking with a sergeant who had arrived on scene, Sgt. Shalabi. He recounted, "I said what the victim stated, saying that he felt that he was in fear of receiving a battery, and he [Sgt.

<sup>&</sup>lt;sup>25</sup> Att. 6 at 15:30.

<sup>&</sup>lt;sup>26</sup> Att. 6 at 7:14.

<sup>&</sup>lt;sup>27</sup> Att. 6 at 17:41.

<sup>&</sup>lt;sup>28</sup> Att. 6 at 8:55.

<sup>&</sup>lt;sup>29</sup> Att. 6 at 19:05.

<sup>&</sup>lt;sup>30</sup> Att. 7; see also Att. 8.

<sup>&</sup>lt;sup>31</sup> Att. 8 at 1:30.

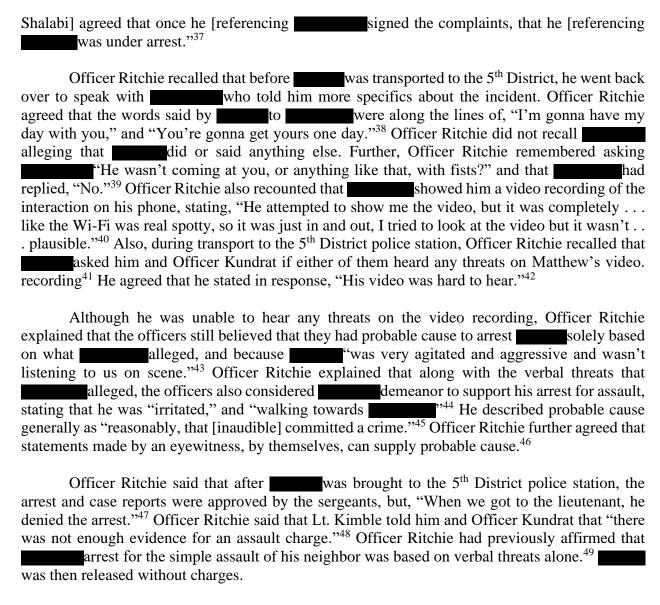
<sup>&</sup>lt;sup>32</sup> Att. 8 at 2:20.

<sup>&</sup>lt;sup>33</sup> Att. 8 at 2:30.

<sup>&</sup>lt;sup>34</sup> Att. 8 at 2:40. Officer Ritchie mentioned being a convicted murderer during his statement, and alleged this during the incident as well, as seen on BWC footage. However, COPA did not locate any record of being arrested, or convicted, for murder. *See* Att. 18.

<sup>35</sup> Att. 8 at 2:30.

<sup>&</sup>lt;sup>36</sup> Att. 8 at 3:25.



Officer Ritchie said that he was familiar with the codified elements of assault, defining his understanding of the offense: "It could be words that make you believe that you're in fear of

<sup>&</sup>lt;sup>37</sup> Att. 8 at 5:00.

<sup>&</sup>lt;sup>38</sup> Att. 8 at 6:35.

<sup>&</sup>lt;sup>39</sup> Att. 8 at 5:58.

<sup>&</sup>lt;sup>40</sup> Att. 8 at 7:12.

<sup>&</sup>lt;sup>41</sup> Att. 8 at 7:37.

<sup>42</sup> Att. 8 at 7:42.

<sup>43</sup> Att. 8 at 7:55.

<sup>&</sup>lt;sup>44</sup> Att. 8 at 11:50.

Au. 6 at 11.50

<sup>&</sup>lt;sup>45</sup> Att. 8 at 8:35.

<sup>&</sup>lt;sup>46</sup> Att. 8 at 8:57. <sup>47</sup> Att. 8 at 5:32.

<sup>&</sup>lt;sup>48</sup> Att. 8 at 6:00.

<sup>&</sup>lt;sup>49</sup> Att. 8 at 9:36.

receiving a battery."<sup>50</sup> He explained his understanding of the meaning of "reasonable apprehension," as it is used in the Illinois assault statute, is, "What a reasonable person would believe to have an assault."<sup>51</sup> Officer Ritchie also explained that he has previously made arrests for assault solely based on a verbal threat.<sup>52</sup> He also corroborated Officer Kundrat in explaining that they had legal training in the form of case law classes as recruits during their police academy training, as well as some online refresher classes as sworn members. Officer Ritchie affirmed that he was of the opinion that words alone, without an accompanying act, are sufficient to constitute an assault.<sup>53</sup>

**Sgt. Majdi Shalabi** was interviewed by COPA investigators on July 18, 2022.<sup>54</sup> Sgt. Shalabi said that he arrived at the scene near the end of the incident, when was being led to the squad car. H explained that he was told by Officer Kundrat and Officer Ritchie that they were arresting for assault.<sup>55</sup> Sgt. Shalabi affirmed that he did interact with while on scene, explaining that after was placed in the squad car, "He told me that he was being arrested but that he didn't do anything. It was back and forth but basically that was the gist of the conversation."

Sgt. Shalabi recalled a conversation with Officer Ritchie while at the scene when Officer Ritchie explained what alleged said to him.<sup>57</sup> He also recalled responding with, "If he believes he's going to take it a step in furtherance, then he's got assault."<sup>58</sup> Sgt. Shalabi explained his use of the phrase "take it a step in furtherance," stating, "Words don't mean anything by themselves, but his demeanor, his actions, was a step in furtherance."<sup>59</sup> Sgt. Shalabi did not accompany the arresting officers to the 5<sup>th</sup> District police station and was unaware of the reason for release without charges.

Sgt. Shalabi defined his understanding of probable cause as "the facts that support arrest basically, the concrete steps taken towards a crime." He affirmed that statements made by an eyewitness, by themselves, can supply probable cause. When asked whether officers need to conduct any follow up or additional investigation in cases where probable cause is stemming solely from a witness account – as it did in this case – prior to making that arrest, Sgt. Shalabi replied, "Yes." Sgt. Shalabi also defined his understanding of assault as "when a threat is made, and the person being threatened is in apprehension of that, those words." He explained that his understanding of "reasonable apprehension," as it is used in the Illinois assault statute, means

<sup>&</sup>lt;sup>50</sup> Att. 8 at 9:37.

<sup>&</sup>lt;sup>51</sup> Att. 8 at 10:22.

<sup>&</sup>lt;sup>52</sup> Att. 8 at 10:48.

<sup>&</sup>lt;sup>53</sup> Att. 8 at 11:20.

<sup>&</sup>lt;sup>54</sup> Att. 10.

<sup>&</sup>lt;sup>55</sup> Att. 10 at 7:00.

<sup>&</sup>lt;sup>56</sup> Att. 10 at 7:35.

<sup>&</sup>lt;sup>57</sup> Att. 10 at 8:15.

<sup>&</sup>lt;sup>58</sup> Att. 10 at 8:38.

<sup>&</sup>lt;sup>59</sup> Att. 10 at 8:48.

<sup>&</sup>lt;sup>60</sup> Att. 10 at 9:49.

<sup>&</sup>lt;sup>61</sup> Att. 10 at 10:20.

<sup>&</sup>lt;sup>62</sup> Att. 10 at 10:46.

<sup>&</sup>lt;sup>63</sup> Att. 10 at 12:10.

"where a reasonable person believes that they may be battered." Sgt. Shalabi affirmed that based on his training and experience, he was of the opinion that that words or verbal threats alone are legally sufficient to constitute an assault. 65

Lt. Ronald Kimble was interviewed by COPA investigators on July 15, 2022. 66 Lt. Kimble said that on February 20, 2022, he was the watch commander on duty at the 5th District police station. He recalled that he "received an inbox notification for an arrest report, and that the arresting officers stated that they wanted to approve an arrest for an assault." However, Lt. Kimble explained that after he read the arrest report and spoke with the arresting officers, he believed that "the criteria did not meet my definition for an assault, so I released the subject they had in custody without charges." He recounted that he released "because of what was written . . . there was no threat. He just said, 'I'll have my day with you." Lt. Kimble further explained, "That [referencing statement] was ambiguous to me, you didn't threaten bodily harm, you didn't threaten you were going to do something personal to him or his property, so that's why I released him without charging." Lt. Kimble recalled that he specifically told the arresting officers that "the words 'I'm gonna have my day with you' do not necessarily mean that he's going to batter this person or do harm to him, and that it didn't meet the criteria, as far as I'm concerned, as being a physical threat to that individual."

Lt. Kimble defined his understanding of assault as "when you threaten bodily harm to someone, by use of force or implied force, or by hand, or by a weapon." When asked if words alone were sufficient to establish an assault in Illinois, Lt. Kimble explained that they can in some instances, but he agreed that this determination is fact-specific and dependent on the situation. He further agreed that it was widely understood within CPD that whether words by themselves constitute an assault is a fact-specific situation. Lt. Kimble then gave several examples of accompanying factors that, when coupled with words or verbal threats, may constitute an assault. These included "situations where a person is physical and their demeanor is threating, hostile, it can be face-to-face, it can be pointing in their face, can be invading . . . very close in proximity to them, where they would reasonably believe that you are physically about to do harm to them."

**Sgt. William Bokowski** was interviewed by COPA investigators on July 18, 2022.<sup>76</sup> Sgt. Bokowski was the desk sergeant on duty at the 5<sup>th</sup> District on both February 20 and February 21, 2022. He explained that he did not encounter on the day of the arrest, but he reviewed the arrest report.<sup>77</sup> Sgt. Bokowski explained the process of approving or denying an arrest report, and

<sup>64</sup> Att. 10 at 12:40.

<sup>&</sup>lt;sup>65</sup> Att. 10 at 13:40.

<sup>&</sup>lt;sup>66</sup> Att. 5.

<sup>&</sup>lt;sup>67</sup> Att. 5 at 4:19.

<sup>&</sup>lt;sup>68</sup> Att. 5 at 4:30.

<sup>&</sup>lt;sup>69</sup> Att. 5 at 5:23.

<sup>&</sup>lt;sup>70</sup> Att. 5 at 5:31.

<sup>&</sup>lt;sup>71</sup> Att. 5 at 9:18.

<sup>&</sup>lt;sup>72</sup> Att. 5 at 5:45.

<sup>&</sup>lt;sup>73</sup> Att. 5 at 6:25.

<sup>&</sup>lt;sup>74</sup> Att. 5 at 6:55.

<sup>&</sup>lt;sup>75</sup> Att. 5 at 7:08. <sup>76</sup> Att. 9.

<sup>&</sup>lt;sup>77</sup> Att. 9 at 4:27.

further, why his name was on the report under the section titled "Released Without Charging Approval": "When an arrest is brought to the desk sergeant, they review it, they click the button that says review and it goes to the watch commander, they approve probable cause. On this one, Lt. Kimble came out of his office and said it didn't meet the burden, whatever he said along those lines. I asked him – because we have authority to go in the review, and do certain actions that the Watch Commander can do – I asked him, 'do you want me to do it, or you want to do it?' And he said, 'you can go ahead and do it,' which is why my name appears." Sgt. Bokowski explained that he did not have a say in the decision to release and that such a decision is solely for the watch commander. Bokowski did recall briefly speaking with Lt. Kimble on February 20th, explaining that Lt. Kimble said that was going to be released "because he did not think it met the burden of assault, something along those lines." When asked if words, statements, or verbal threats, by themselves, are enough to constitute an assault, Sgt. Bokowski stated, "Each incident is different in its own right, it depends on what was said, and what the person was doing, how they were acting . . . each situation is different." He agreed that whether words alone can establish an assault is fact-specific and dependent on the situation.

Sgt. Bokowski also recalled briefly interacting with the following day, February 21<sup>st</sup>, when returned to the 5<sup>th</sup> District police station to file a complaint.<sup>83</sup> He further recalled filing an initiation report regarding complaint that he had been falsely arrested.<sup>84</sup>

## b. Digital Evidence

COPA obtained and reviewed the **Body Worn Camera** (**BWC**) **footage from Officer Kundrat**, 85 **Officer Ritchie**, 86 **and Sgt. Shalabi** 87 relative to this incident. The video recordings begin at 10:35 a.m. The recordings depict Officer Kundrat and Officer Ritchie arriving at where meets them on the sidewalk. Says that his neighbor [referring to was shoveling the snow off the flatbed of his truck onto his property, and when asked him to stop, replied, "You can't tell me what to do." He further explained that he and "have history." continued by explaining that about two years ago, dog came into his backyard and bit his dogs, so shot dog. Then said that threatened him by saying, "I'm going to have my day with you," and, "Your day is coming," which put in fear of his life. He also told the officers that he had a video recording of the interaction on his phone. Officer Kundrat and Officer Ritchie explained to that while the shoveling of the snow into his yard may have been rude and disrespectful, it was not illegal.

<sup>&</sup>lt;sup>78</sup> Att. 9 at 11:45.

<sup>&</sup>lt;sup>79</sup> Att. 9 at 8:50.

<sup>&</sup>lt;sup>80</sup> Att. 9 at 5:40.

<sup>&</sup>lt;sup>81</sup> Att. 9 at 10:10.

Au. 9 at 10:10

<sup>82</sup> Att. 9 at 10:25.

<sup>&</sup>lt;sup>83</sup> Att. 9 at 6:10.

<sup>&</sup>lt;sup>84</sup> Att. 9 at 6:10.

<sup>&</sup>lt;sup>85</sup> Att. 2.

<sup>&</sup>lt;sup>86</sup> Att. 3.

<sup>&</sup>lt;sup>87</sup> Att. 4.

Officer Ritchie and Officer Kundrat then walked down the sidewalk and approached The officers instructed to stop, but he continued to walk down the sidewalk. The officers again asked him to stop, and they explained that he would be detained if he did not stop. They asked him what happened between himself and and explained that he pulled his truck up onto the street and shoveled the snow off the flatbed. Officer Kundrat asked if had his identification on him, and replied that he did not and further said that he was not going to give the officers his name. began to walk away from the officers, and the officers told him that he can either provide them with identification or they will handcuff him. Officer Kundrat then grabbed right arm and began to handcuff him. Officer Kundrat told that he was being handcuffed because wanted to press charges against him for assault. Officer Kundrat began to lead a handcuffed towards the squad car. Officer Ritchie went back to who said that he would like to press charges against Officer Ritchie explained that he would bring over the papers for to sign. The side on his phone.
yelled that he did not do anything, that is the one that initially came out to talk to him, and that all he did was clean the snow off his truck. Officer Kundrat again asked for identification, and replied that he did have identification on his person, but he did not consent to a search. Officer Kundrat reached into pockets several times, retrieving keys and a phone. Officer Ritchie also reached into the pockets of sweatpants, retrieved his wallet, and removed his identification.
continued to insist that he did not do anything. Officer Kundrat stated, "You're going to jail," and Officer Ritchie opened the door to the squad car. Officer Ritchie went back over to stand with Sgt. Shalabi arrived at the scene and approached the squad car. Called out to Sgt. Shalabi and said, "I didn't do anything to this guy," and, "They're arresting me for something I didn't do." Sgt. Shalabi responded that if believed it was for nothing, then he would have his day in court.
Officer Ritchie explained to where needed to sign the complaint to indicate that he wanted to press charges. Officer Kundrat also went to asked for his driver's license, and brought it back to the vehicle. Officer Ritchie asked said, "You're gonna get yours one day, one day you gonna get yours," and said, "I'm gonna have my day one day." Officer Ritchie asked to describe demeanor, and replied, "He had a look in his eye, he had a serious look that he meant what he said." In the further explained that was not coming at him or approaching him when he made these statements.
then called Sgt. Shalabi over to the window of the patrol vehicle and asked why he was being locked up. Sgt. Shalabi replied that he did not know the particulars of the case, but that the officers had reason to believe that he assaulted Officer Kundrat, from inside
88 Att. 2 at 8:38. 89 Att. 4 at 2:30. 90 Att. 3 at 13:09. 91 Att. 3 at 13:37. 92 Att. 3 at 14:25.

the squad car, said that refused to cooperate with them when he refused to give them his identification or tell his side of the story. Officer Kundrat also said that he only had one side of the story, and the victim willing to sign complaints. 93 Sgt. Shalabi then told that he had been hostile with the officers throughout the entire interaction. Officer Ritchie discussed the specifics of the incident with Sgt. Shalabi, explaining to him exactly what Specifically, Officer Ritchie stated that said, "I'm going to have my day with you," and, "You're going to get yours," and that was in fear of receiving a battery. 94 Sgt. Shalabi responded, "That's fine." Officer Ritchie explained that he just wanted to make sure, and Sgt. Shalabi responded, "If he [referencing] believes that he [referencing to take it a step in furtherance, then you've got an assault."96 While being driven to the police station, exclaimed, "I'm gonna beat the fuck out that motherfucker one day." Also while in the vehicle, asked the officers if either of them heard him make an actual threat to in the video recording that they saw. Officer Ritchie responded, "His video was hard to hear." Upon arrival at the 5th District police station, was led into a room with Officer Ritchie. Officer Kundrat's BWC recording ended at 11:07 a.m., and Officer Ritchie's BWC recording ended six minutes later, after he took personal property for inventory. c. Documentary Evidence An **Original Case Incident Report** names as the victim of a simple assault .99 The offender on February 20, 2022, at 10:25 am, at The report documents that Officer Kundrat and Officer Ritchie arrived on scene in response to an assault call and met with who informed them that he th his neighbor, and that he felt threatened and said that stated words in essence of, "I'm going to was involved in an argument with his neighbor, in fear of receiving a battery. have my day with you, and one day you're going to get yours." also said that he and had an ongoing dispute. Said that he wished to sign a complaint, and the officers placed into custody. The report also documents that during transport to the police station, said, "I'm going to beat the fuck out of him one day." A Cook County Circuit Court Misdemeanor Complaint dated February 20, 2022, committed the offense of simple assault, in violation of 720 ILCS 5/12-1-A, when he "without lawful authority, knowingly made verbal threats thereby placing Erza [sic] in reasonable apprehension of receiving a battery."<sup>100</sup> The complaint was signed by Mathews, and Officer Ritchie also signed the bottom of the complaint as the law enforcement officer. <sup>93</sup> Att. 4 at 6:07. <sup>94</sup> Att. 3 at 15:53. <sup>95</sup> Att. 3 at 16:10. <sup>96</sup> Att. 4 at 7:59. <sup>97</sup> Att. 3 at 23:28. <sup>98</sup> Att. 2 at 28:43.

<sup>99</sup> Att. 15. <sup>100</sup> Att. 12.

<sup>12</sup> 

An **Initiation Report** submitted by Sgt. William Bokowski on February 21, 2022, documents that at 9:45 am, walked into the 5<sup>th</sup> District police station to make a complaint. Told the sergeant that he was falsely arrested for simple assault on February 20<sup>th</sup>, and that "there was no investigation conducted into his claim of no threat delivered." The report lastly documents that Sgt. Majdi Shalabi was on scene during the incident as a witness, and Officer Ryan Ritchie and Officer Jared Kundrat are named as the accused officers.

#### VI. LEGAL STANDARD

For each Allegation, COPA must make one of the following findings:

- 1. <u>Sustained</u> where it is determined the allegation is supported by a preponderance of the evidence;
- 2. <u>Not Sustained</u> where it is determined there is insufficient evidence to prove the allegations by a preponderance of the evidence;
- 3. <u>Unfounded</u> where it is determined by clear and convincing evidence that an allegation is false or not factual; or
- 4. <u>Exonerated</u> where it is determined by clear and convincing evidence that the conduct described in the allegation occurred, but it is lawful and proper.

A **preponderance of evidence** can be described as evidence indicating that it is **more likely than not** that a proposition is proved. For example, if the evidence gathered in an investigation establishes that it is more likely that the conduct complied with CPD policy than that it did not, even if by a narrow margin, then the preponderance of the evidence standard is met.

**Clear and convincing evidence** is a higher standard than a preponderance of the evidence but lower than the "beyond-a-reasonable doubt" standard required to convict a person of a criminal offense. Clear and convincing can be defined as a "degree of proof, which, considering all the evidence in the case, produces the firm and abiding belief that it is highly probable that the proposition . . . is true." <sup>103</sup>

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<sup>&</sup>lt;sup>101</sup> Att. 13

<sup>&</sup>lt;sup>102</sup> See Avery v. State Farm Mut. Auto. Ins. Co., 216 Ill. 2d 100, 191 (2005) ("A proposition proved by a preponderance of the evidence is one that has been found to be more probably true than not true.").

<sup>&</sup>lt;sup>103</sup> People v. Coan, 2016 IL App (2d) 151036, ¶ 28 (quoting Illinois Pattern Jury Instructions, Criminal, No. 4.19 (4<sup>th</sup> ed. 2000)).

#### VII. CREDIBILITY ASSESSMENT

This incident was recorded on the accused officers' BWCs, and the complainant's account and the officers' accounts are consistent with each other and with the available recordings. This investigation did not reveal any evidence that caused COPA to question the credibility of any of the individuals who provided statements.

#### VIII. ANALYSIS

#### a. Allegations against Officer Jared Kundrat and Officer Ryan Ritchie

It has been alleged that Officer Jared	Kundrat and Officer Ryan Ritchie arrested
without justification. Here,	was arrested for the simple assault of his neighbor,
	based on verbal threats he allegedly made towards
	that stated to him, "I'm gonna have my day
with you," and "you're gonna get yours one	e day." <sup>105</sup> did not allege that did
anything else besides utter these statements. <sup>16</sup>	06

#### i. Words Alone are Insufficient to Establish an Assault in Illinois

Per the Illinois Compiled Statutes, a person commits an assault when, without lawful authority, he or she knowingly engages in conduct which places another in reasonable apprehension of receiving a battery. The element of "reasonable apprehension" is judged by an objective standard and may be inferred based on the conduct of both the victim and accused. 108

It has consistently been held by Illinois courts that words alone are not enough to constitute an assault, and some action or condition must accompany those words before there is a violation of the statute. 109 "Ever since the fourteenth century, assault whether civil or criminal has involved (1) a threatening *gesture*, or an otherwise innocent gesture made threatening by the accompanying words, that (2) creates a reasonable apprehension of an *imminent* battery." Therefore, a mere verbal threat of indefinite action in the indefinite future is not an assault. A victim's "reasonable apprehension," as the phrase is used in the statute, must be of an immediate or imminent battery, not just of an indeterminate future harm. A threat of future violence is obviously insufficient for an assault, because it is neither an attempt to commit a battery nor an act placing the other in

<sup>&</sup>lt;sup>104</sup> Att. 12.

<sup>&</sup>lt;sup>105</sup> Att. 8 at 6:35; see also Att. 6 at 7:00.

<sup>&</sup>lt;sup>106</sup> Att. 3 at 14:44; see also Att. 8 at 5:58, 6:40.

<sup>&</sup>lt;sup>107</sup> Att. 17.

<sup>&</sup>lt;sup>108</sup> See People v. Taylor, 2015 IL App (1st) 131290, ¶ 14.

<sup>&</sup>lt;sup>109</sup> See People v. Floyd, 278 Ill. App. 3d 568, 570-71 (1996) ("[W]ords alone are not usually enough to constitute an assault. Some action or condition must accompany those words before there is a violation of the statute.") (citing People v. Ferguson, 181 Ill. App. 3d 950 (1989)).

<sup>&</sup>lt;sup>110</sup> Kijonka v. Seitzinger, 363 F.3d 645, 647 (7th Cir. 2004).

<sup>&</sup>lt;sup>111</sup> See People v. Kettler,121 Ill. App. 3d 1, 6 (1984).

<sup>&</sup>lt;sup>112</sup> See People v. Vanhoose, 2020 ÎL App (5th) 170247, ¶ 26.

apprehension of receiving an *immediate* battery."<sup>113</sup> Further, "the offense of assault 'does not reach the apprehension of a battery as a result of some threat of harm at an unspecified future date."<sup>114</sup>

Here, the misdemeanor complaint signed by stating that assaulted him, and subsequent arrest, was solely based on the verbal threats that alleged were made by provided the justification for arrest. The Further, Officer Ritchie explained that did not allege that did anything else in conjunction with the alleged statements. Officer Ritchie specifically recalled asking "He [referencing wasn't coming at you, or anything like that, with fists?" and answered "no." There is no other evidence indicating that made any physical gestures or other actions towards and told the officers that was not coming at him or approaching him when made the alleged threats. In fact, specifically denied that words were accompanied by any further action. Statements, by themselves and without any accompanying action, gesture, or condition, were insufficient to establish an assault.

Also, there was a lack of an imminent harm based on statements alone. The apprehension of battery cannot be reached solely as a result of some threat of future harm at an unspecified date. Rather, "reasonable apprehension" of receiving a battery, as the phrase is used in the assault statute, must be of an imminent battery. Based on the statements alleged were said by which were words along the lines of "you're gonna get yours one day," "I'm gonna have my day one day," and "your day is coming," it is apparent that there was no imminent threat immediately pending. The use of the phrase "one day" clearly references a future, unspecified date.

Police officers, even though they are not lawyers, are "charged with a knowledge of well-established legal principles as well as an ability to apply the facts of a particular situation to these principles." This is particularly true with regard to common offenses such as assault and includes the widely held precedent in the state of Illinois that words alone are insufficient to constitute an assault. It is apparent that the arresting officers here misunderstood of the elements of the assault statute. Therefore, Officer Ritchie and Officer Kundrat were incorrect in their belief that words, by themselves and without any accompanying action or threat of imminent harm, were sufficient to support an arrest for assault.

<sup>&</sup>lt;sup>113</sup> People v. Vanhoose, 2020 IL App (5th) 170247, ¶ 31, quoting *Kettler*, 121 Ill. App. 3d at 6.

<sup>&</sup>lt;sup>114</sup> People v. Vanhoose, 2020 IL App (5th) 170247, ¶ 31, quoting *Kettler*, 121 Ill. App. 3d at 6.

<sup>&</sup>lt;sup>115</sup> Att. 12.

<sup>&</sup>lt;sup>116</sup> Att. 6 at 12:38.

<sup>&</sup>lt;sup>117</sup> Att. 6 at 12:38; see also Att. 8 at 5:58.

<sup>&</sup>lt;sup>118</sup> Att. 8 at 5:58.

<sup>&</sup>lt;sup>119</sup> Att. 3 at 14:44.

<sup>&</sup>lt;sup>120</sup> Att. 3 at 14:44.

<sup>&</sup>lt;sup>121</sup> People v. Kettler, 121 Ill. App. 3d 1, 6 (1984).

<sup>&</sup>lt;sup>122</sup> See United States v. Koerth, 312 F.3d 862, 869 (7th Cir. 2002), quoting United States v. Brown, 832 F.2d 991, 995 (7th Cir.1987); see also United States v. Adames, 56 F.3d 737, 747 (7th Cir. 1995); United States v. Mykytiuk, 402 F.3d 773, 777 (7th Cir. 2005).

<sup>&</sup>lt;sup>123</sup> Att. 6 at 7:14; see also Att. 8 at 9:37.

# ii. There Was a Lack of Probable Cause to Arrest for Assault and Further Investigation was Required by the Officers

An officer has probable cause to arrest a person if, "at the time of the arrest, the facts and circumstances within the officer's knowledge . . . are sufficient to warrant a prudent person, or one of reasonable caution, in believing, in the circumstances shown, that the suspect has committed, is committing, or is about to commit an offense." Statements made by a witness can "supply probable cause when the statements, if true, show that a crime has occurred." However, "when . . . the police know that the accuser may harbor a grudge against the accused . . . or when it is doubtful that the allegations (even if true) add up to a crime, then some follow-up may be required to make an arrest 'reasonable." 126

Here, the probable cause justification for arrest was based on statements made to alleging verbal threats directed at him by Neither Officer Kundrat nor Officer Ritchie witnessed the dispute between and While claimed to have a video recording of the interaction and attempted to show the recording to Officer Ritchie, Officer Ritchie told COPA that he was unable to make out what was shown. 127 This interaction is also visible on Officer Ritchie's body-worn camera footage. 128 Likewise, Officer attempting to show Officer Ritchie the recording, but he did not view Kundrat recalled the recording himself. 129 Because the officers did not witness the incident, and because they were unable to view the proffered video recording, their probable-cause basis for account of what allegedly occurred. Also, both Officer Kundrat and Officer Ritchie, in their statements to COPA, acknowledged that they were aware of the fact had a dislike for each other, referencing that the men "had an ongoing dispute,"130 and "have had words in the past."131 arrived. He stated that he and "have history," and further recounted to them a previous dog. 132 Sgt. Shalabi was also cognizant of their history, as he incident in which he shot was informed about it by Officer Ritchie. 133 signed a misdemeanor complaint against While it is true that that the arresting officers understood that this disagreement between the two neighbors was

allegations against

ongoing demonstrated that they should have been wary of that conclusory complaint and its sufficiency was in question. Also, even taken as true, the officers should have realized that it was

Officer Ritchie should have conducted further investigation due to reasonable suspicions about the

added up to a crime. Officer Kundrat and

doubtful that

<sup>&</sup>lt;sup>124</sup> Gonzalez v. City of Elgin, 578 F.3d 526, 537 (7th Cir. 2009), quoting Michigan v. DeFillippo, 443 U.S. 31, 37 (1979).

<sup>&</sup>lt;sup>125</sup> Askew v. City of Chicago, 440 F.3d 894, 895 (7th Cir. 2006), citing Gramenos v. Jewel Companies, Inc., 797 F.2d 432 (7th Cir. 1986).

<sup>&</sup>lt;sup>126</sup> Askew, 440 F.3d at 895 (citations omitted).

<sup>&</sup>lt;sup>127</sup> Att. 8 at 7:12.

<sup>&</sup>lt;sup>128</sup> Att. 3 at 7:30.

<sup>&</sup>lt;sup>129</sup> Att. 6 at 12:50.

<sup>&</sup>lt;sup>130</sup> Att. 6 at 6:43.

<sup>&</sup>lt;sup>131</sup> Att. 8 at 2:00.

<sup>&</sup>lt;sup>132</sup> Att. 2; see also Att. 3.

<sup>&</sup>lt;sup>133</sup> Att. 10 at 7:45.

veracity of the evidence supporting their probable cause determination. A reasonably prudent officer, with knowledge of the history between the purported victim and the accused, would have investigated further before concluding there was sufficient probable cause to handcuff and arrest solely based on account.

words by themselves, without any accompanying action or conduct, are insufficient to constitute an assault. There was further a lack of probable cause to arrest solely based on account, and the sufficiency of the misdemeanor complaint was at issue. Officer Kundrat and Officer Ritchie should have conducted a further investigation due to reasonable suspicions about the veracity of the evidence supporting their probable cause determination prior to effecting the arrest. However, in making their arrest, the officers sought guidance from a supervisor, Sgt. Shalabi. This is evident from Officer Ritchie's conversation with Sgt. Shalabi at the scene when he related the details of the incident and asked if there was sufficient for assault. Specifically, Officer Ritchie, after describing the grounds to arrest detention, stated that he "just wanted to make sure," and Sgt. Shalabi circumstances of responded, "If he [referencing believes that he [referencing was going to take it a step in furtherance, then you've got assault."<sup>134</sup>

It is clear from this conversation that the officers reasonably relied on the judgement and guidance provided by Sgt. Shalabi, and his specific instructions, when they made the ultimate decision to arrest Thus, while the arrest of was not justified, the CPD member responsible for the arrest was Sgt. Shalabi, and COPA finds that **Allegation #1** against Officer Jared Kundrat, and **Allegation #1** against Officer Ryan Ritchie are **Exonerated**.

#### b. Allegations against Sgt. Majdi Shalabi

It has been alleged that Sgt. Majdi Shalabi failed to properly direct subordinates through a failure to ensure that the words spoken by were legally sufficient to constitute assault before was arrested by the responding officers.

Supervisors of all ranks are accountable for the performance of subordinate members directly observed or under their direct command. Supervisors must be knowledgeable about the law, CPD policies, and unit-level directives which apply to their positions, duties, and responsibilities in order to be a resource to other CPD members.

Here, Sgt. Shalabi was briefed on the details of the incident by Officer Ritchie. Specifically, Officer Ritchie stated, "Basically what he said to him was, 'I'm gonna have my day with you, you're gonna get yours,' and he said he was in fear of receiving a battery." Sgt. Shalabi responded, "That's fine," before then stating, "If he believes that he's gonna take it a step in furtherance, then you've got assault." Sgt. Shalabi explained to COPA what he meant by the phrase "take it a step in furtherance," stating that "words don't mean anything by themselves, but

<sup>&</sup>lt;sup>134</sup> Att. 4 at 7:59.

<sup>&</sup>lt;sup>135</sup> Att. 16, G01-09(III)(B), Supervisory Responsibilities (effective May 10, 2021, to present).

<sup>&</sup>lt;sup>136</sup> Att. 16, G01-09(III)(A)(5).

<sup>&</sup>lt;sup>137</sup> Att. 4 at 7:45.

<sup>&</sup>lt;sup>138</sup> Att. 4 at 7:56.

his demeanor, his actions, was a step in furtherance."<sup>139</sup> Sgt. Shalabi further affirmed that based on his training and experience, he was of the opinion that that words or verbal threats alone are legally sufficient to constitute an assault.<sup>140</sup>

As a supervisor, Sgt. Shalabi was expected to be familiar with the law and with CPD policies and directives, <sup>141</sup> and he was accountable for the performances of subordinate members directly observed or under his command. <sup>142</sup> Police officers are generally held responsible with having knowledge of well-established legal principles. <sup>143</sup> As discussed above, Sgt. Shalabi's approval of an arrest for assault based on words alone directly contradicts Illinois precedent in defining the elements of assault. COPA also notes that a more senior police supervisor, Lt. Kimble, immediately recognized that the facts alleged in arrest report did not meet the statutory elements of the charged offense.

Also, Sgt. Shalabi told COPA that while he believed that statements by a witness by themselves may supply probable cause, he agreed that an officer would need to conduct additional investigation prior to conducting an arrest. Here, he did not direct Officer Kundrat or Officer Ritchie to conduct any additional investigation, even though statement alone provided the probable cause basis for arrest. Sgt. Shalabi was further aware of the history between and and the fact that they had been involved in prior conflicts. As explained above, police officers that have reason to question a victim's statement may lack probable cause. As a supervisor, Sgt. Shalabi had a responsibility to direct his officers to investigate further in a situation where the probable cause basis for an arrest was solely based on the account of a someone who had a history of disputes with the accused.

Consequently, Sgt. Shalabi's approval of arrest was misplaced, as was his belief that words, by themselves, and without any accompanying action or threat of imminent harm, were sufficient to support an arrest for assault. As a supervisor, it was his responsibility to be well-informed and up to date on basic legal principles in order to better direct his subordinates. Also, as a supervisor, Sgt. Shalabi was responsible for directing Officer Kundrat and Officer Ritchie to investigate further when their probable cause basis for an arrest was based on a witness account alone, particularly where there was reason to question the witness's account and where, even if true, it was doubtful that what the witness described added up to a crime. Therefore, COPA finds that Allegation #1 against Sgt. Majdi Shalabi is Sustained, and COPA finds that Sgt. Shalabi's failure to properly direct his subordinates violated CPD policy and Rules 2, 3, 5, 6, and 11.

<sup>&</sup>lt;sup>139</sup> Att. 10 at 8:48.

<sup>&</sup>lt;sup>140</sup> Att. 10 at 13:40.

<sup>&</sup>lt;sup>141</sup> Att. 16, G01-09(III)(A)(5).

<sup>&</sup>lt;sup>142</sup> Att. 16, G01-09(III)(B).

<sup>&</sup>lt;sup>143</sup> See cases cited supra note 122.

<sup>&</sup>lt;sup>144</sup> Att. 10 at 10:46.

<sup>&</sup>lt;sup>145</sup> Att. 10 at 7:45.

<sup>&</sup>lt;sup>146</sup> See cases cited supra notes 125 and 126.

#### IX. RECOMMENDED DISCIPLINE FOR SUSTAINED ALLEGATIONS

# a. Sergeant Majdi Shalabi

## i. Complimentary and Disciplinary History<sup>147</sup>

Sgt. Shalabi has received the Life Saving Award, two Problem Solving Awards, fifteen Department Commendations, thirteen Complimentary Letters, 101 Honorable Mentions, and 11 other awards and commendations. Sgt. Shalabi has no disciplinary history within the time period contemplated by the applicable collective bargaining agreement.

## ii. Recommended Penalty

COPA has found that Sgt. Shalabi violated Rules 2, 3, 5, 6, and 11 when he failed to properly direct subordinate officers, leading to the arrest of without probable cause to believe that had committed the crime of assault. Sgt. Shalabi did not act out of malice, but he did not properly understand the underlying legal issues at a level appropriate for a police supervisor, and he did not seek additional information or guidance when he should have recognized that the facts presented to him by the arresting officers did not give rise to probable cause for arrest. Sgt. Shalabi's error was discovered promptly by Lt. Kimble, limiting the time that spent in custody and limiting the damage caused by Sgt. Shalabi's error. Nonetheless, a member of the public was subjected to an unjustified arrest, causing damage to CPD's efforts to achieve its policies and goals. Considering the nature of Sgt. Shalabi's misconduct, combined with his complimentary and disciplinary history, COPA recommends that Sgt. Shalabi receive a **reprimand**.

#### X. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

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Officer	Allegation	Findings /
		Recommendations
Officer Jared Kundrat	It is alleged by the above [that, on or about February 20, 2022, at approximately 10:25 a.m., at or near , Officer Jared Kundrat committed misconduct through the following acts or omissions, by:	
	2. Arresting Mr. without justification.	Exonerated
Officer Ryan Ritchie	It is alleged by the above [that, on or about February 20, 2022, at approximately 10:25 a.m., at or near	

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<sup>&</sup>lt;sup>147</sup> Att. 39.

	Officer Ryan Ritchie committed misconduct through the following acts or omissions, by:  2. Arresting without justification.	Exonerated
Sgt. Majdi Shalabi	It has been alleged by the Civilian Office of Police Accountability that, on or about February 20, 2022, at approximately 10:25 a.m., at or near, Sgt. Majdi Shalabi committed misconduct through the following acts or omissions, by:	
	2. Failing to properly direct subordinates through a failure to ensure that the words spoken by were legally sufficient to constitute Simple Assault before was arrested by the responding officers.	Sustained / Reprimand

# Approved:



June 29.2023

Angela Hearts-Glass

Deputy Chief Administrator – Chief Investigator

Date