SUMMARY REPORT OF INVESTIGATION

I. EXECUTIVE SUMMARY

Date of Incident: April 6, 2019 Time of Incident: 5:30 p.m. Location of Incident: 3200 West Roosevelt Road, Chicago, Illinois Date of COPA Notification: April 12, 2019 Time of COPA Notification: 7:02 p.m. On April 6, 2019, was driving with and two gentlemen. Officers Kenneth Heidemann, David Taylor ("Officer Taylor") and Travis for a minor traffic violation. During the course of the Coburn ("Officer Coburn") stopped stop, Officer Coburn took to the ground and a struggle ensued. Officer Taylor ran over to assist, and eventually was handcuffed and transported to the District Station.

alleged the officers stopped the vehicle for no reason, Officers Coburn and Taylor used excessive force, and Officer Taylor searched her vehicle without consent or probable cause. The Civilian Office of Police Accountability ("COPA") conducted a thorough investigation of the allegations. A detailed analysis of COPA's finding are discussed below.

II. INVOLVED PARTIES

Involved Officer #1:	Kenneth Heidemann, star #16394, employee ID#
	Date of Appointment: August 25, 2014, PO, Unit 011,
	DOB: , 1989, Male, White
Involved Officer #2:	David Taylor, star #18525, employee ID#
	Date of Appointment: August 31, 2015, PO, Unit 011,
	DOB: , 1989, Male, White
Involved Officer #3:	Travis Coburn, star #16338, employee ID#
	Date of Appointment: August 25, 2014, PO, Unit 011,
	DOB: , 1985, Male, White
Involved Officer #4:	Christopher Valdez, star #8868, employee ID#
	Date of Appointment: August 29, 2016, PO, Unit 010,
	DOB: , 1992, Male, White Hispanic
Involved Officer #5:	Robert Cabello, star #9989, employee ID#
	Date of Appointment: April 25, 2016, PO, Unit 010,
	DOB: , 1992, Male, White Hispanic
Involved Individual #1:	DOB: , 1995, Male, Black
Involved Individual #2:	DOB: , 1996, Female, Black

III. ALLEGATIONS

Officer	Allegation	Finding / Recommendation
Officer Kenneth Heidemann	It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Kenneth Heidemann, star #16394 committed misconduct through the following acts or omissions, by stopping without justification.	Exonerated
Officer Travis Coburn	It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Travis Coburn, star #16338 committed misconduct through the following acts or omissions, by:	
	1. stopping without justification;2. forcefully taking to the	Exonerated Exonerated
	ground without justification; 3. striking on or about his head using an open-hand strike without	Exonerated
	justification; 4. striking on or about his head using a closed-hand punch without justification; and	Unfounded
	5. using a chokehold on without justification.	Sustained/ 20 Day Suspension
Officer David Taylor	It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer David Taylor, star #18525 committed misconduct through the following acts or omissions, by: 1. stopping without justification; 2. striking on or about his head with your knee without justification; 3. forcefully moving against the hood of an unmarked police vehicle without justification; 4. forcefully moving into the backseat of a marked police vehicle without justification;	Exonerated Sustained/15 Day Suspension Exonerated Exonerated

	5. forcefully moving back without justification; and 6. searching vehicle without justification.	Exonerated Exonerated
Officer Christopher Valdez	It is alleged by COPA by and through Deputy Chief Andrea Kersten that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Christopher Valdez, star #8868, committed misconduct through the following acts or omissions, by failing to comply with S03-14 by failing to timely activate your body worn camera.	Sustained/ Violation - Noted
Officer Robert Cabello	It is alleged by COPA by and through Deputy Chief Andrea Kersten that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Robert Cabello, star #9989 committed misconduct through the following acts or omissions, by failing to comply with S03-14 by failing to activate your body worn camera.	Sustained/ Violation - Noted

IV. APPLICABLE RULES AND LAWS

Rules

- 1. Rule 1: Violation of any law or ordinance.
- 2. Rule 6: Disobedience of an order or directive, whether written or oral.
- 3. Rule 8: Disrespect to or maltreatment of any person, while on or off duty.
- 4. Rule 9: Engaging in any unjustified verbal or physical altercation with any person.

General Orders

- 1. G02-02 The First Amendment and Police Actions
- 2. G03-02 Use of Force
- 3. G03-02-01 Force Options

Special Orders

1. S03-14 Body Worn Cameras

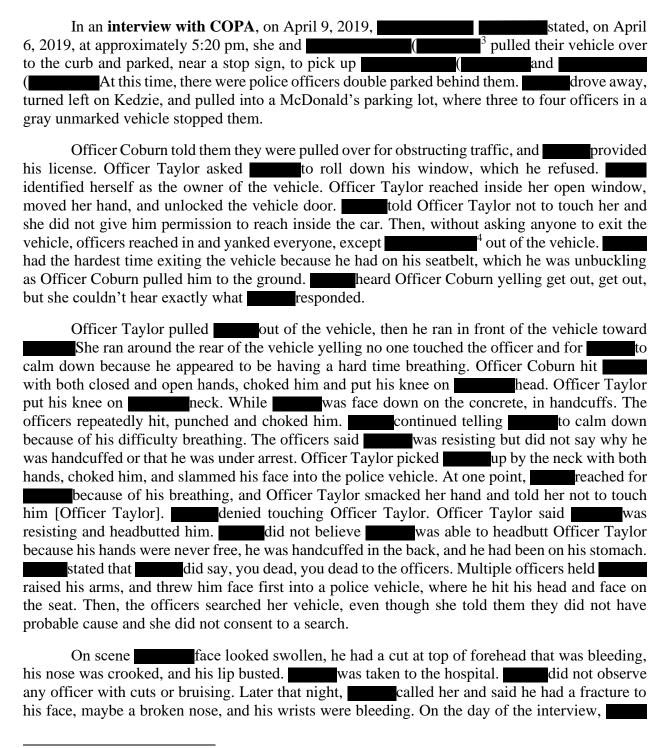
Federal Laws

1. United States Constitution, Amendment IV: Prohibits search and seizure without probable cause.¹

¹ "The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no warrants shall issue, but upon probable cause supported by oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized."

V. INVESTIGATION²

a. Interviews



² COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis.

was the driver of the vehicle.

⁴ The door on the left passenger side of the vehicle was broken and officers could not open the door.

still had visible injuries, including missing skin on his left and right shoulders, cuts on his right elbow and right ear, scratches on his upper chest and back, lip busted inside his mouth, nose swollen with a sore on the right side, and a black bruise and cut on his forehead.⁵ In an **interview with COPA**, on April 10, 2019, stated, on Saturday at 5:00 p.m., while working at McDonald's, a female employee notified her that a gentleman⁶ was getting beat up in the parking lot. walked out and observed⁷ ground, on his stomach, handcuffed, and two officers on top of him, beating him. The officers picked him up and threw him on the hood of the unmarked vehicle. Blue and White vehicles arrived. Officer Taylor threw into a blue and white vehicle, where he hit his head on the door. Officer Taylor then opened the back door and threw inside. was resisting. She did not see him attempt to headbutt an officer nor did she see him refuse to go with the officers into the backseat. Was angry. He and repeatedly asked why he was being arrested, but the officers did not answer.⁹ In an interview with COPA, on June 12, 2019, Officer Marcin Chimel, star #13818, ("Officer Chimel") stated, on April 6, 2019, he and his partner Officer Mayrov responded to a request for more cars over the radio. On arrival, Officer Chimel observed a hectic scene, a crowd of people with cameras, and standing facing the hood of an unmarked vehicle with Officers Taylor and Coburn behind him. Officers told to stop resisting. was stiffening up, but Officer Chimel was not sure if he was under arrest or handcuffed at this point. The officers placed in the back of Officer Chimel's squad car. At this time, was upset but calm. He was handcuffed and asking for a white shirt. 10 Officers Chimel and Mayrov transported to the station and escorted him to the processing room without issue.¹¹ In interview with COPA, on June 17, 2019, Officer Martin Mavrov, star #5366, ("Officer Mavrov") provided a consistent statement as Officer Chimel with the following additional details. Officer Mavrov went to assist Officer Heidemann, who was alone with two detainees. 12 In an interview with COPA, on June 17, 2019, Officer Timothy Loring, star #4769, ("Officer Loring") stated, on April 6, 2019, he and his partner Officer Meeks responded to a call for more cars over the radio. On arrival, Officer Loring believed was already in custody in the back of the squad car. Officer Loring went back to the station and completed the Case Report because the arresting officers were involved in a battery. He wrote the report based on the

⁶ Now known as

information related to him by Officers Coburn, Heidemann and Taylor. He did not speak with and did not recall whether he reviewed arresting officers' body worn camera.¹³

⁵ Attachment 12.

⁷ There were approximately fifteen white officers on scene and one black officer.

described one of the officers as white, male tall (approximately 6'2"), husky, blue shirt with vest on top and a hat, and the other officer as white, male with a beard, blond hair, tall (approximately 6'2"), husky, and wearing dark blue shirt and dark pants or blue jeans.

⁹ Attachment 8.

¹⁰ Known as a Sergeant or supervisor.

¹¹ Attachments 54, 75.

¹² Attachments 56, 76.

¹³ Attachments 52, 77.

In an interview with COPA , on July 9, 2019, Officer Kenneth Heidemann , star #16394 , ("Officer Heidemann") stated, on April 6, 2019, while on patrol with Officers Coburn and Taylor, he observed a car stopped in the middle of the street without activating its hazard lights. After a male approached and got into the car, the car proceeded to drive, making a left turn without using its turn signal 100 feet prior to turning. The officers activated lights and curbed the vehicle in McDonald's parking lot, located at 3200 West Roosevelt. Officer Coburn approached driver side while Officers Taylor and Heidemann approached the passenger side. Officer Taylor spoke to the front passenger, while Officer Heidemann attempted to speak with the rear seat passengers, who were not wearing seatbelts. However, they would not roll down the window.
Started to exit the vehicle. Officer Heidemann did not know what was going to do but believed he may run. Officer Heidemann walked toward the back of the vehicle to get Officer Coburn's attention. Officer Coburn had noticed and was approaching Officer Coburn asked of the vehicle. Officer Heidemann heard yelling between Officer Coburn and Officer Heidemann opened the rear door and asked and to step out of the vehicle for officer safety. As and exited the vehicle, Officer Heidemann grabbed ahold of their waistbands. Officer Heidemann heard the commotion officer Coburn and but could not see them. Officer Heidemann, immediately, called for backup over the radio. Officer Heidemann remained with and until assistance arrived.
Officer Taylor went to assist Officer Coburn. got out of the car and ran around to the other side of the car. Officer Heidemann's hands were occupied by and so he was unable to control her. Officer Heidemann was not able to see the interaction between Officer Coburn, Officer Taylor and because the two men were in front of him. Officer Heidemann could not recall anything the officers or said.
When additional police units arrived, Officer Heidemann spoke with and and ran their names through LEADS. came back clear, but came back with an active warrant. Officer Heidemann placed into custody and processed him at the station. Officer Heidemann did not remember searching vehicle, but believed a search for weapons would have been done due to actions. 16
At the police station, told Officer Heidemann he wanted to go to the hospital. was taken to the hospital. Officer Heidemann believed he observed swelling on face. An evidence technician was requested to photograph and Officers Coburn's injuries. 17
In an interview with COPA , on June 24, 2019, Officer Travis Coburn, star #16338 , (" Officer Coburn") provided a consistent statement as Officer Heidemann with the following additional details. As he spoke to Officer Coburn heard elevated voices and an indistinct conversation between the car occupants and Officers Taylor and Heidemann. While sitting in the police vehicle running name, Officer Coburn observed open the driver's side door, get out and back in his car. Officer Coburn wondered if was retrieving a weapon,
14 Now known as and and and were saying or doing. 15 Officer Heidemann did not know what Officer Coburn or weapon because he was highly agitated, attempted to exit his vehicle, then hesitated to exit and then his altercation with Officer Coburn.

¹⁷ Attachments 79, 86.

concealing a weapon or if he was getting out to do something because this was not a normal action during a traffic stop. Officer Coburn went to the car and told to exit the car. 18 who was sitting in the car, turned slightly toward Officer Coburn, said something to the effect of hitting Officer Coburn, and began to raise his right hand in what appeared to be a balled fist. Officer Coburn ordered out of the car, grabbed and pulled out of the car by his shirt. As he pulled from the car and the two were standing, Officer Coburn saw right arm come up, and believing was going to punch him, Officer Coburn took of the ground. Officer Coburn described this as one fluid motion that lasted only seconds. 19
On the ground, was on his back, and Officer Coburn straddled his torso. reached up toward Officer Coburn and his hands were open and moving around. At one point, Officer Coburn felt put pressure on his throat, 20 inner left arm, and pulled his vest forward. Officer Coburn described feeling excruciating pain to the inner bicep of his left arm, which turned black and blue. Officer Coburn, in turn, pushed 1 down on shoulders, head and face to prevent from getting up. His hands went across throat, but they were not there for an extended period of time and he did not restrict breathing or circulation. Officer Coburn stated a chokehold may be used in deadly force situation, such as when he felt pressure on his throat. Officer Coburn initially believed he used deadly force when he squeezed throat. However, after reviewing his BWC, Officer Coburn believed he grabbed collarbone area, beside his throat. Officer Coburn denied using a chokehold, which he described as "holding one hand in one place for an extended period of time while applying direct pressure to the throat" Officer Coburn stated he was just trying to hold back, but he felt pressure and responded instinctually. Officer Coburn stated, based on his position over and reaching upward with his arms, he had the limited options to place his hands between head and shoulder blades. Officer Coburn also did not recall using a closed-hand strike.
At some point, Officer Taylor and was located but knew she was close because she was yelling, and a crowd started to form. Officer Coburn indicated he sped up his actions because he was concerned someone may jump in to help officer Taylor performed a knee strike to head area. Officer Taylor later told Officer Coburn "I came over to the guy, saw his hand on your throat," but Officer Coburn did not remember whether hand was at or near his throat at the time. Officer Coburn was not sure what other actions Officer Taylor took. After reviewing his BWC, he knew, at some point, Officer Taylor grabbed and pulled one of arm. Additionally, after reviewing his BWC, Officer Coburn indicated that once he was on the ground with he did not provide any direct verbal commands, and Officer Taylor said, "stop resisting."
18 Officer Coburn wanted as an active resister and assailant, at this point, because attempted to punch Officer Coburn. 20 Officer Coburn stated applied pressure to his neck one time but did not believe it was an intentional act. 21 Officer Coburn stated, after reviewing his BWC, he was pushing rather than performing open hand strikes because he did not draw back and forcefully strike attachment 78, page 22 lines 12-14. 23 Id. at page 42 line 24 – page 43 line 24. 24 Id. at page 51 lines 8-16. 25 Id. at page 26 lines 11-12. 26 Attachment 78, page 57 lines 6-9.

Officers Coburn and Taylor rolled over, quickly handcuffed him, and pulled him up to escort him to the squad car. Officer Taylor had a hold of arm as attempted to pull away by forcefully moving back and forth. At some point, attempted to headbutt Officer Taylor, but Officer Coburn could not recall the sequence of events. Officers Coburn and Taylor pinned against the hood of a squad car. Officer Coburn was positioned at shoulders and held him down because, he believed, if got free, he would run or fight. Officer Coburn could not say what Officer Taylor did because he was focused on himself.
Officers Coburn and Taylor tried to control and place him inside the back of a nearby marked squad car. continued to actively pull, push, and headbutted Officer Taylor. The officers, for wown safety, tossed into the back of the squad car and shut the door. Officer Coburn believed he and Officers Taylor and Heidemann searched the vehicle drove for weapons. Officer Coburn believed, due to the chaotic situation, the individuals being upset and agitated, and a crowd forming, that any one of the four occupants of the vehicle may have concealed a weapon in the vehicle and the officers wanted to confirm no one could retrieve a weapon. Nothing was recovered.
In response to the allegations, Officer Coburn stated he had probable cause to stop for a traffic stop because was double-parked. Officer Coburn stated he could forcefully take to the ground because he had reasonable articulable suspicion to order out of the vehicle and assaulted him. Officer Coburn denied striking with an open-hand strike or a closed-hand punch and did not believe he choked
In an interview with COPA , on September 19, 2019, Officer David Taylor, star #8868 , (" Officer Taylor") provided a consistent statement as Officers Heidemann and Coburn with the following additional details. Officer Taylor stated his focus was on Officer Taylor was concerned weapons were in the vehicle because this was a high crime area where weapons are constantly found in vehicles, and officer Taylor asked the individuals to exit the vehicle, but they did not comply. Officer Taylor reached in the front passenger window to unlock the doors. Swatted his hand, but the doors did unlock and Officer Heidemann was able to open the rear door.
Officer Taylor could hear a struggle between Officer Coburn and but the car blocked his view. Officer Coburn and went to the ground. Officer Taylor ran around the car to assist Officer Coburn gain control of who was actively resisting by grabbing at Officer Coburn's neck and vest area, not complying with verbal commands ²⁹ and actively "trying to elude arrest." Officer Taylor, using his hands, attempted to gain control of hands because he was concerned may grab an item from Officer Coburn's vest to use as a weapon. Then, Officer Taylor observed hands near Officer Coburn's neck and heard Officer Coburn gasping, which he perceived as Officer Coburn being choked. Officer Taylor delivered

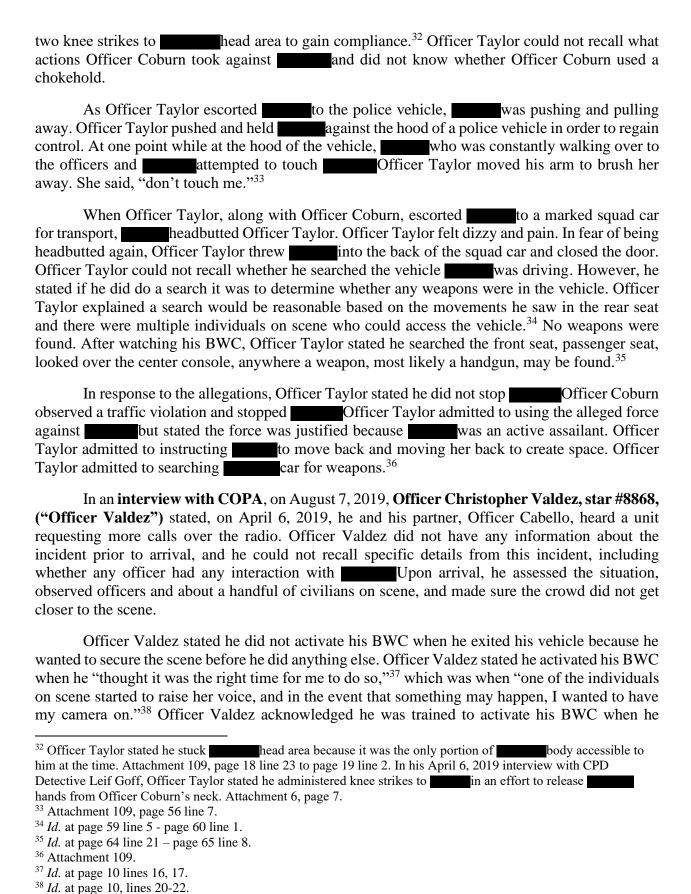
is under arrest. Officer Coburn indicated was going to be placed under arrest at the point he was getting out of the vehicle for assault to a police officer. Attachment 78, page 29 lines 5-7.

28 Attachments 63, 78.

²⁹ Officer Taylor could not recall the exact verbal commands.

³⁰ *Id.* at page 20 lines 11-19.

³¹ Officer Taylor went on to state that "something was constricting him, whether it was the shirt, or whatever, gripping his neck or something." Attachment 109, page 22 lines 15-17.



knows he is "going to provide assistance or if we're responding to a job." When asked why did not start his BWC while in the car on his way to assist, Officer Valdez stated "I don't think there's a reason why I didn't. I don't think I have a good enough reason." 40,41

In an **interview with COPA**, on August 7, 2019, **Officer Robert Cabello, star #9989**, **("Officer Cabello")** provided a consistent statement as Officer Valdez with the following additional details. Officer Cabello admitted he did not activate his BWC for this incident because he was responding to a request for an assist without any information to determine whether he would be "using his police abilities." Officer Cabello explained police abilities are "transporting a prisoner, helping someone put somebody in handcuffs, having anything investigating, inventory and evidence." Officer Cabello admitted he would activate his BWC before arriving on a scene if he knew he was going to use his police abilities. 44,45

b. Digital Evidence

Cell Phone Video provided by begins just before officers approach the vehicle and
ends shortly after sis placed into the police vehicle. Due to the angle of the camera, the
visual portion of the video is limited. The video is consistent with McDonald's surveillance video
and officers' BWC with the following additional details. When Officer Coburn explains
was pulled over because he blocked the road, responds that the officer could go around.
adds that this is not a valid reason to pull them over.
While officers are on the ground with tells to calm down and for the
officers to stop and get off asks why he is being arrested, he didn't do anything.
Officer Taylor tells her to take her hand off
touching and voices of a crowd can be heard. Officer Taylor yells he was choking an
officer. Choked an officer and says the officers put their hands-on
first. Officers tell to get up, and he responds, "let me go, bro." 46
As officers walk to the police vehicle, the saying "you dead" multiple times
and appears to be turning to face Officer Taylor. Then, is seen against the hood of the police
vehicle, facing forward. places her right hand/arm on top of Officer Taylors' left arm, who
then appears to sweep her hand off his shoulder. moves back, while saying "Get away." 48
is bent over the hood of the police vehicle with Officers Coburn and Taylor behind him
with their hands on his back area. Officers Coburn and Taylor move with toward the
marked squad car, but it is unclear what happens. Officer Taylor says, "he just headbutted me." ⁴⁹

³⁹ Attachment 80, page 24 line 24 – page 25 line 1.

⁴⁰ *Id.* at page 25 lines 12-13.

⁴¹ Attachments 74, 80.

⁴² Attachment 81, page 11 lines 6, 7.

⁴³ *Id.* at page 11 lines 10-12.

⁴⁴ *Id.* at page 11 line 13 – page 12 line 2.

⁴⁵ Attachments 73, 81.

⁴⁶ Attachment 103 at 1:54-2:09.

⁴⁷ *Id.* at 2:13-2:17.

⁴⁸ *Id.* at 2:17-2:18.

⁴⁹ *Id.* at 3:24-3:27.

speaks to an officer about what happened, stating that one of the officers choked states officers are unlawfully searching her vehicle because they are searching without her consent and they do not have probable cause to believe there is anything in her vehicle. Officer Taylor is seen inside the vehicle on the front driver side. ⁵⁰
Surveillance Video ⁵¹ obtained from McDonald's shows the incident consistent with the officers' accounts and BWC. Officer Coburn pulls out of the vehicle, takes him to the ground, straddles him about waist/torso area, and a struggle ensues. Officer Taylor runs around the front of vehicle, runs around the rear of the vehicle, and Officer Heidemann remains on the rear passenger side of the vehicle with appears to bend over and attempt to interfere. Officer Taylor appears to push back, but moves around and continues to bend over, reaching toward The officers roll over onto his stomach, but continues to struggle with him. Four Individuals walk toward the officers, at least one male has his cell phone out and is appearing to record. Officer Taylor pulls to his feet, and the officers walk toward their police vehicle. head appears to go right and then left, and the officers push him against the hood of the police vehicle. So of officer Taylor shoves her back, where she remains but appears to be yelling at the officers.
A marked police vehicle turns into the parking lot and parks next to where the officers and are located against the hood of the unmarked police vehicle. An unmarked police vehicle pulls into the parking lot and parks perpendicular behind the vehicles. The officers jump out to assist as other police units start to arrive. Officer Taylor, holding left side, and Officer Coburn, on right side, back up and move toward the rear of the marked police vehicle. Before reaching the vehicle's door, appears to move his head toward Officer Taylor, and Officer Taylor's head moves back. 52,53
Body Worn Camera ("BWC") ⁵⁴ captured the incident. The BWC is consistent with cell phone video, McDonald's surveillance video and other evidence summarized herein with the following additional details. When Officer Coburn orders out of the vehicle, with his right hand formed in a fist, states, "OOOOO I'll bust the shit outta…," and Officer Coburn pulls from the vehicle to the ground. ⁵⁵

⁵⁰ Attachment 103.

⁵¹ It should be noted that the video captures the entire incident, but portions of the interaction are unclear due to camera distance, quality and the location of the Drive-Thru sign obstructing the view.

⁵² Attachment 15 at 4:36-4:37.

⁵³ Attachments 15-18.

⁵⁴ Attachments 38, 39, 41, 44, 50, 52.

⁵⁵ Attachment 39 at 1:54-2:03.



Figure 1. The photos, still shots taken from Officer Taylor's BWC, timestamped 1:47-1:48, represents the timeframe Officers Coburn and Taylor indicated choked Officer Coburn.

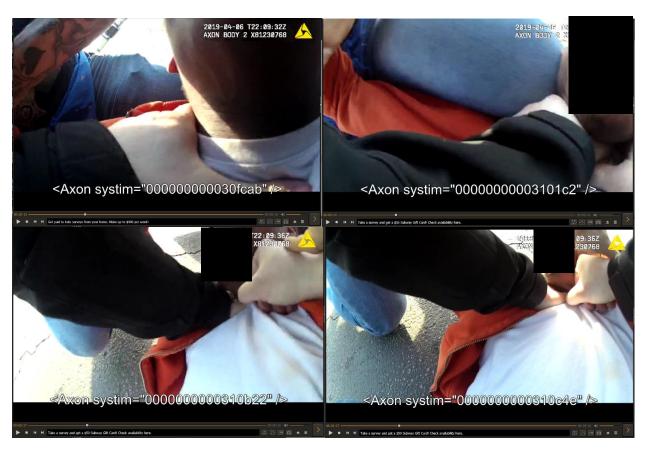


Figure 2. The photos, still shots taken from Officer Coburn's BWC, timestamped 2:13-2:17, represents where Officer Coburn's hands are around neck.

In-car camera obtained from Beat 1132 captures the right rear passenger door of the police vehicle as opened, is tossed headfirst into the backseat, and the door is quickly slammed behind. Immediately sits up and looks out the window. Immediately sits up and looks out the window of the windo

POD video did not capture the incident.⁵⁷

Evidence Technician Photographs, taken on April 6, 2019, documented injuries to face, forehead, left wrist, right wrist and right shoulder. The photographs show red markings on right shoulder, bruising and scrapes on his left wrist, red marks on his right wrist, bruising and abrasions on his forehead, and red marks on his face. There were no photographs taken of neck, and there were no visible marks on neck in the photographs taken.

Photographs taken of Officer Coburn documented injuries to his left knee, left upper arm, and neck. The photographs show red markings on Officer Coburn's left front neck area, red markings and bruising on the inside of his left upper arm, and red markings on his left knee.

⁵⁷ Attachments 70, 71.

⁵⁶ Attachments 34, 35.

Photographs taken of Officer Taylor documented injuries to his upper right arm and right hand. The photographs show red markings on the outward facing potion of Officer Taylor's upper right arm, and abrasions on his right-hand knuckles.⁵⁸

c. Physical Evidence

Medical Records documented arrived at the hospital, in CPD custody, for evaluation of bilateral facial pain, frontal headache, right cheek pain, and neck pain after being slammed to concrete while being arrested. stated he was punch in the face 2-3 times and kneed in the face. There was bruising and swelling to his left eye. rates pain at an 8 out of 10. denied loss of consciousness, change in vision, back pain, pain in extremities, abdominal pain, shortness of breath, open wounds or eye pain. The nasal bridge had slight swelling and bruising. was diagnosed with a closed nasal fracture and prescribed Ibuprofen. 59

d. Documentary Evidence

According to **Department Reports**, on April 6, 2019, officers were on mobile patrol and observed a blue vehicle come to a complete stop, without activating its flashers, in a lane of traffic causing traffic behind to stop. A male got into the rear right passenger seat, and the vehicle continued to drive. Officer Coburn turned on his squad car's emergency lights and the vehicle stopped in a McDonald's parking lot. Officer Coburn approached and made contact with the driver, Officer Taylor approached made contact with the female⁶⁰ seated in the front passenger seat and Officer Heidemann spoke with and During the course of the stop, Officer Coburn ordered to exit the vehicle. while making a balled-up fist, stated "OOOOO I'll bust the shit outta..."61 and attempted to punch Officer Coburn. Officer Coburn performed an emergency takedown to avoid receiving a battery and placed custody. There was a struggle on the ground between and Officer Coburn, where was flailing his arms, tensed his muscles, pulled away and choked Officer Coburn. 62 During the grabbed the inner potion of Officer Coburn's right bicep. Officer Coburn pushed arms out of the way and pushed down on face and upper torso area to prevent him from attempting to sit up. Officer Taylor ran from the passenger side of the vehicle, and attempted to assist Officer Coburn gain control of At one point, grabbed Officer Coburn "firmly by the throat." Officer Coburn pushed down on upper chest and shoulder. Officer Taylor performed two knee strikes to head/face region. his hold on Officer Coburn's neck, and Officer Taylor heard an audible gasp come from Officer Coburn. Officers Coburn and Taylor rolled over and Officer Coburn cuffed him. Officers Taylor and Coburn assisted to his feet and escorted him to squad car. On the way to the squad car, continued to push and attempted to pull away, causing officers to push him

⁵⁸ Attachments 72, 102.

⁵⁹ Attachment 20.

⁶⁰ Now known as

⁶¹ Attachment 1, page 3.

⁶² As discussed below, COPA determined did not choke Officer Coburn, Officer Coburn knew did not choke him, but based on his vantage point, it was not unreasonable for Officer Taylor to believe choked Officer Coburn. However, no allegation was provided because Officer Loring authored the Case Report based on the information related to him by all the involved officers and he could not say whether Officer Coburn or Officer Taylor related choked Officer Coburn.

⁶³ Attachment 4, page 3.

against the hood of the squad car. Officers pinned to the hood of the car until they had enough control to place him in the caged car. As they walked to the caged car, head-butted Officer Taylor and the officers pushed into the rear passenger side of the caged car. was transported to District 011 for processing, and later transported to St. Anthony's for medical treatment.⁶⁴

According to the Tactical Response Report ("TRR") completed by Officer Coburn, did not follow verbal direction and threatened to injure Officer Coburn while clenching his right fist. Officer Coburn gave verbal directions while he pulled from the vehicle. While outside of the vehicle, unsuccessfully attempted to punch Officer Coburn in the head. Officer Coburn performed and emergency takedown and was on his back. Officer Coburn continued to resist and attempt to sit up. Officer Coburn pushed torso. face, upper chest area and shoulders down to prevent from sitting up. At one point, grabbed Officer Coburn by the throat. Officer Coburn continued to push downward. Eventually, with Officer Taylor's assistance, was rolled over and placed in handcuffs. Officers, using escort holds, escorted to the squad car. swung his head back toward officers. Officers gave verbal commands, used control tactics and pinned to the hood of the squad car to regain control. When officers attempted to place a caged car, headbutted Officer Taylor in the face. Officers pushed against a squad car, and then placed him into the caged car using a pushing/throwing motion to avoid further attempts of battery by

According to the Tactical Response Report ("TRR") completed by Officer Taylor, did not follow verbal commands, stiffened, pulled away, made verbal threats, imminent threat of battery with no weapon, and physically attacked: using hand/arm/elbow strike, pushed/shoved/pulled, wrestled/grappled, and a strike with his head. Officer Taylor responded with member presence, verbal direction/control techniques, movement to avoid attack, tactical positioning, additional unit members, control techniques, including escort holds, wristlock, armbar, pressure sensitive areas, emergency handcuffing, and handcuffs/physical restraints, and knee strikes. In his narrative, Officer Taylor, stated he observed grab Officer Coburn's neck and choke him. Officer Taylor unsuccessfully attempted to pull hand from Officer Coburn's neck. Officer Taylor delivered 2 knee strikes to face area. grip of Officer Coburn's neck. The officers rolled on to his stomach in an attempt to continued to pull away and tense his muscles, Officer Taylor enacted an armbar, and, because Officer Taylor was using his hands to control his knee and applied pressure to temple area. Was handcuffed and escorted to the police vehicle. During the escort, threw his head back toward the officer, and they officers pushed him against the hood of the police vehicle and held his held head down to avoid a battery. When the officers moved to escort to the back of a squad car, Officer Taylor in the right side of the face. The officers pushed against the squad car, and pushed/threw into the rear seat. 66

⁶⁴ Attachments 1, 4, 6.

⁶⁵ Attachment 23.

⁶⁶ Attachement 22.

An **Injury on Duty Report** documented Officer Coburn twisted his left knee and experienced soreness and swelling to the left knee due to the emergency takedown. Officer Coburn's had a contusion and pain to his left bicep, where grabbed him.⁶⁷

An **Injury on Duty Report** documented Officer Taylor strained his right elbow and wrist while attempting to prevent from choking Officer Coburn and placing into handcuffs. Additionally, Officer Taylor's face, on the right side, was sore and swelled after headbutted him.⁶⁸

VI. LEGAL STANDARD

For each Allegation COPA must make one of the following findings:

- 1. <u>Sustained</u> where it is determined the allegation is supported by a preponderance of the evidence;
- 2. <u>Not Sustained</u> where it is determined there is insufficient evidence to prove the allegations by a preponderance of the evidence;
- 3. <u>Unfounded</u> where it is determined by clear and convincing evidence that an allegation is false or not factual; or
- 4. Exonerated where it is determined by clear and convincing evidence that the conduct described in the allegation occurred, but it is lawful and proper.

A preponderance of evidence can be described as evidence indicating that it is more likely than **not** that the conduct occurred and violated Department policy. *See Avery v. State Farm Mutual Automobile Insurance Co.*, 216 Ill. 2d 100, 191 (2005), (a proposition is proved by a preponderance of the evidence when it has found to be more probably true than not). If the evidence gathered in an investigation establishes that it is more likely that the misconduct occurred, even if by a narrow margin, then the preponderance of the evidence standard is met.

Clear and convincing evidence is a higher standard than a preponderance of the evidence but lower than the "beyond-a-reasonable doubt" standard required to convict a person of a criminal offense. See *e.g.*, *People v. Coan*, 2016 IL App (2d) 151036 (2016). Clear and Convincing can be defined as a "degree of proof, which, considering all the evidence in the case, produces the firm and abiding belief that it is highly probable that the proposition . . . is true." *Id.* at \P 28.

VII. ANALYSIS

a. Officer Kenneth Heidemann

COPA finds the allegation that Officer Heidemann stopped without justification is **Exonerated**. An officer "may conduct an Investigatory Stop if it is based on specific and articulable facts which, combined with rational inferences from these facts, give rise to

⁶⁷ Attachment 24.

⁶⁸ Attachment 25.

Reasonable Articulable Suspicion that criminal activity is afoot." A lawful traffic stop requires
"at least [an] articulable and reasonable suspicion that the particular person stopped is breaking
the law," including traffic law. 70 Illinois Vehicle Code prohibits an individual from stopping a
vehicle where it would obstruct traffic. ⁷¹ According to pulled their vehicle over to
the curb and parked, near a stop sign, to pick up and Whereas the officers and
Department Reports, stated the vehicle stopped in the middle of the street without activating its
hazard lights causing traffic behind to stop. Cell phone video and Officer Coburn's BWC
video shows Officer Coburn told he was stopped because he cannot stop and pick an
individual up in the middle of the road, blocking the road. Tesponded, Officer Coburn could
go around, and responded, it was not a valid reason to stop them. It is clear from the
evidence, that Officer Heidemann observed stopped in the street to pick up and
in violation of Illinois Vehicle Code. Therefore, this allegation is Exonerated .

b. Officer Travis Coburn

i. Allegation 1: stopping without justification

As discussed above, COPA finds the evidence is clear and convincing that Officer Coburn reasonably believed stopped in the street to pick up and in violation of Illinois Vehicle Code. Therefore, this allegation is **Exonerated**.

ii. Allegation 2: forcefully taking to the ground without justification

COPA finds the allegation that Officer Coburn forcefully took ground without justification is **Exonerated**. Whether Officer Coburn was able to take to the ground, must be evaluated based on the totality of the circumstances known to the officer at the time of the incident and from the perspective of a reasonable officer in the same circumstance. An officer will only use force that is objectively reasonable, necessary and proportional in order to ensure the safety of the officer or control the individual.⁷² An officer may perform a takedown against an individual classified as an Assailant, a person "who is using or threatening the use of force against another person or himself/herself which is likely to cause physical injury."⁷³

Officer Coburn performed a takedown of Officer Coburn yelled "get out, get out" and he took to the ground because instead of exiting the vehicle turned toward Officer Coburn, threatened to hit Officer Coburn, saying "OOO, I'll bust the shit outta you," and raised his arm with a clenched fist. Officer Coburn's BWC corroborates Officer Coburn's account of the incident. Additionally, although stated otherwise, the BWC shows

⁶⁹ Special Order S04-13-09 V.A.

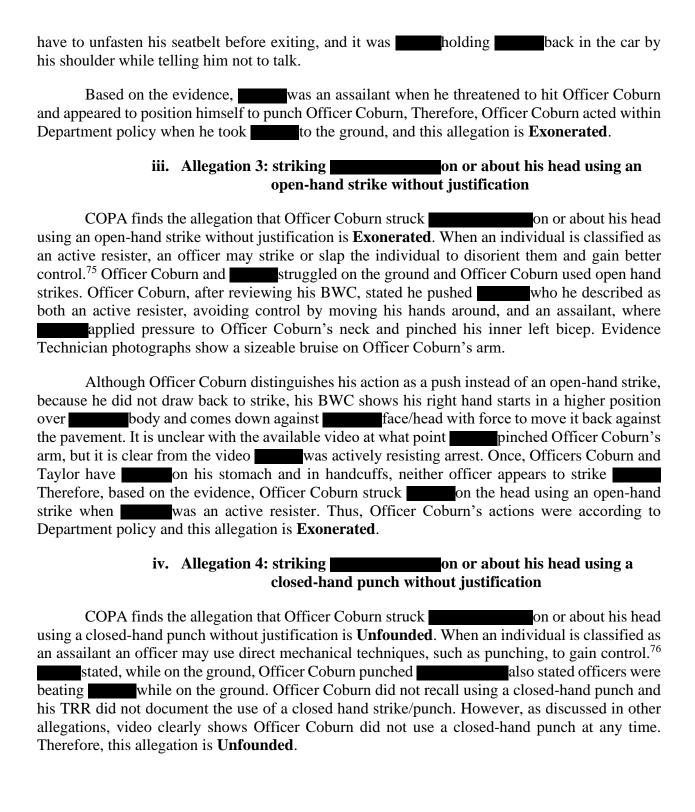
⁷⁰ *United States v. Rodriguez-Escalera*, 884 F.3d 661, 667-68 (7th Cir. 2018) (citing *Delaware v. Prouse*, 440 U.S. 648, 663 (1979)). Articulable and reasonable suspicion means that the police "must be able to identify some 'particularized and objective basis' for thinking that the person to be stopped is or may be about to engage in unlawful activity," amounting to more than a hunch. *United States v. Miranda-Sotolongo*, 827 F.3d 663, 666 (7th Cir. 2015) (quoting *United States v. Cortez*, 449 U.S. 411, 417 (1981)).

⁷¹ 625 ILCS 5.0/11-1303(a)1.f.

⁷² General Order G03-02 III.B.

⁷³ G03-02-01 IV.C.

⁷⁴ Attachment 39 at 1:57-1:58.



⁷⁵ G03-02-01 IV.B.2.c.(1).

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⁷⁶ G03-02-01 IV.C.1.a.(1).

v. Allegation 5: using a chokehold on without justification COPA finds the allegation that Officer Coburn used a chokehold on I without justification is **Sustained**. Chokeholds, where direct pressure is applied to an individual's trachea or airway with the intention of reducing the intake of air, are only justified as a use of deadly force.⁷⁷ An officer may use deadly force as a last resort and only when it is necessary to protect against an imminent threat to life or to prevent great bodily harm to the officer or another person. ⁷⁸ A threat is imminent when it is objectively reasonable to believe the individual's actions are immediately likely to cause death or great bodily harm to the officer or others unless action is taken; the individual has the means or instruments to cause death or great bodily harm; and the individual has the opportunity and ability to cause death or great bodily harm. 79 "Holding and control techniques involving contact with the neck, but which are not intended to reduce the intake of air, are not defined as chokeholds."80 stated Officer Coburn choked while on the ground. Officer Coburn remembered squeezing throat while put pressure on his throat. Officer Coburn did not believe was intentionally choking him, and Officer Coburn stated he was responding instinctually. Officer Taylor stated had his hands near Officer Coburn's neck and Officer Coburn was gasping for breath. However, the BWC shows that enterprise never choked Officer Coburn. At the time of the alleged chocking, BWC shows left hand open, underneath Officer Coburn's arms, and gright hand next to the left side of Officer Coburn's appears to have a grip on Officer Coburn's shirt collar. Officer Coburn collar bone, where is leaning backward, without constraint from hands. Officer Coburn's neck is clearly visible the entire video and at no time is chocking Officer Coburn.

BWC does show Officer Coburn placing his left thumb on meck and wrapping his fingers around the side and behind meck. Officer Coburn admitted he squeezed throat as an instinctual response to putting pressure on his throat. Neither officer provided with any verbal commands until after the officers used further force and flipped onto his stomach. Even then, Officer Taylor only said, "stop resisting."

Based on the evidence, COPA finds that Officer Coburn used a chokehold when he placed his hand around the throat of and squeezed. COPA also finds that Officer Coburn's use of deadly force, in this instant, was unreasonable because there is no evidence that was using force likely to cause death or great bodily injury against Officer Coburn. Therefore, Office Coburn did not comply with Department policy when he used a chokehold against and this allegation is **Sustained**.

⁷⁷ G03-02-01 IV.C.2.c.(1).

⁷⁸ G03-02 III.C.

⁷⁹ G03-02 III.C.2.

⁸⁰ G03-02-01 IV.C.2.c.(2).

c. Officer David Taylor

0, 01110	2 2 4 7 14 2 4 3 2 5 2	
i.	Allegation 1: stopping	without justification
reasonably believed		is clear and convincing that Officer Coburn pick up and in violation of onerated.
ii.	Allegation 2: striking knee without just	on or about his head with your stification
with his knee withou reasonable, necessary individual. ⁸¹ An offic assailant, someone	t justification is Sustained . An or y and proportional in order to en eer may only use direct mechani	on or about his head officer will only use force that is objectively usure the safety of the officer or control the cal techniques, such as a knee strike, on an to use force against another person or y. ⁸²
believed was Coburn's firearm or i was to use knee strik attempting to control Taylor's account of th strikes, Officer Cobu his hands/arms wrapp that was not Officer Coburn atten	s choking Officer Coburn and retems from his vest to use as a weates to head due to his polyment had he events. However, as discussed are had head head head head head head head	face/head area because he may have been attempting to grab Officer apon. Officer Taylor believed his only option osition in relation to and that he was ads. Department Reports corroborate Officer above, at the time Officer Taylor used knee inned down and Officer Taylor had both of at this time, he knew or should have known at Additionally, neither Officer Taylor nor niques, where they would tell what provide any warning to before using
took him to the ground time Officer Taylor u hold of his arms. The	nd, and when Officer Taylor percused the knee strikes, the officer erefore, was an active re-	considered an assailant when Officer Coburn eived he was choking Officer Coburn, at the s had neutralized threat by having sister, attempting to avoid physical control, Department policy. Thus, this allegation is
iii.	Allegation 3: forcefully movin unmarked police	against the hood of an e vehicle without justification
	the allegation that Officer Taylorked police vehicle without justif	r forcefully moved against against Exonerated. An officer will only

82 G03-02-01 IV.C.1.a.(1).

⁸¹ G03-02 III.B.

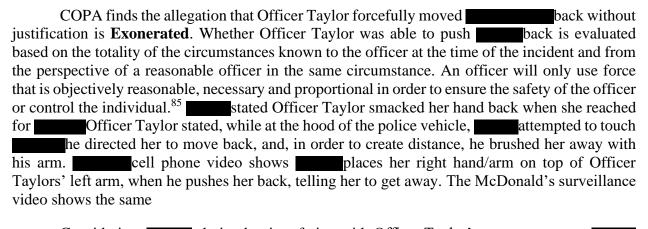
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v. Allegation 5: forcefully moving back without

⁸³ G03-02 III.B.

⁸⁴ G03-02 III.B.

justification



Considering, admitted to interfering with Officer Taylor's attempt to arrest and video shows she was physically touching Officer Taylor's action to push her back with his left arm, was reasonable, necessary and proportional. Therefore, this allegation is **Exonerated**.

vi. Allegation 6: searching week week without justification

COPA finds the allegation that Officer Taylor searched vehicle without justification is **Exonerated**. When officers validly stop a vehicle, they may also, search the passenger compartment for weapons if they reasonably believe, based on reasonable articulable facts, that an occupant of the vehicle is dangerous and might gain control of a weapon. Stated officers searched wehicle without consent or probable cause. Officer Taylor admitted he searched vehicle, including the front seat, passenger seat, and looked over the center console, for weapons. Officer Taylor believed there may be a weapon based on the movements he saw in the rear seat and multiple individuals were on scene who could access the vehicle, and in turn retrieve a weapon. Officers Coburn and Heidemann corroborated Officer Taylor's belief, and added cations during the stop, where he attempted to exit the vehicle and then refused to exit when directed. Video shows Officer Taylor did a brief search of the front and rear seat of vehicle, but not the trunk. Based on the evidence, it was reasonable for Officer Taylor to search the passenger compartment of vehicle for weapons, and he only searched the areas where a weapon could reasonably be found. Therefore, this allegation is **Exonerated**.

d. Officer Christopher Valdez

COPA finds the allegation that Officer Valdez failed to comply with S03-14 by failing to timely activate your body worn camera is **Sustained**. An officer will start recording, on BWC, and record the entire incident for all law-enforcement-related activities, which include but are not limited to calls for service, traffic stops, any encounter with the public that becomes adversarial after the initial contact, and any instance when enforcing the law. If circumstances prevent activating the BWC at the beginning of the incident, the member will activate the BWC as soon as practical.⁸⁷ Officer Valdez did not activate his BWC while on his way to assist or when he exited

⁸⁵ General Order G03-02 III.B.

⁸⁶ Michigan v. Long, 463 U.S. 1032 (1983).

⁸⁷ Special Order S03-14 III.A.2.

his vehicle on scene. Officer Valdez admitted he should activate his BWC when assisting officers. Officer Valdez, initially, stated he did not activate his BWC when he exited his vehicle because he was focused on securing the scene. Officer Valdez admitted there was, no reason, or circumstance preventing him from timely activating his BWC. Therefore, this allegation is **Sustained**.

e. Officer Robert Cabello

COPA finds the allegation that Officer Cabello failed to comply with S03-14 by failing to activate his body worn camera is **Sustained**. As discussed above, an officer will activate BWC at the beginning of an incident or as soon as practical. 88 Officer Cabello admitted he responded to a call that officers needed assistance, and he did not activate his BWC, at any point during the incident. Officer Cabello's statement reflects a misunderstanding of the purpose of the BWCs and what constitutes a law-enforcement related activity under the BWC Special Order. Based on the evidence, Officer Cabello did not activate his BWC as required by Department directives. Therefore, this allegation is **Sustained**.

VIII. RECOMMENDED DISCIPLINE FOR SUSTAINED ALLEGATIONS⁸⁹

a. Travis Coburn

Officer Coburn's complimentary, training and disciplinary histories were considered in recommending discipline in this matter. Officer Coburn received no disciplinary action for two court appearance violations September 20, 2019.

Officer Coburn last received training in Use of Force August 17, 2017. Based on the sustained findings in this case, and Officer Coburn's rationale for his Use of Force, COPA recommends Officer Coburn be retrained in Use of Force. Officer Coburn admits to squeezing neck. He also acknowledges that never used deadly force against him. Therefore, COPA also recommends Officer Coburn receive a 20-day suspension.

b. David Taylor

Officer Taylor's complimentary, training and disciplinary histories were considered in recommending discipline in this matter. Officer Taylor received a reprimand for inattention to duty December 30, 2019 and no disciplinary action for a court appearance violation December 12, 2019.

Officer Taylor was last trained on Use of Force August 8, 2017. Based on the sustained allegations in this case and Officer Taylor's rationale for his use of force, COPA recommends Officer Taylor be retrained on Use of Force. Officer Taylor stated he believed was choking his partner. However, he had complete control of arm, leaving his head exposed, at the time he delivered knee strikes to head. Officer Taylor never provided any verbal directives or used any de-escalation techniques, and failed to reassess the situation, prior to

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⁸⁸ *Id*.

⁸⁹ Only include this section for investigations with at least one sustained allegation.

administering the knee strikes. Therefore, COPA also recommends Officer Taylor receive a 15-day suspension.

c. Christopher Valdez

Officer Valdez's complimentary, training and disciplinary histories were considered in recommending discipline in this matter. Officer Valdez does not have a history of discipline. Officer Valdez received training on Body Worn Camera on December 27, 2016. COPA recommends off Valdez received a violation-noted for failing to activate his BWC.

d. Robert Cabello

Officer Cabello's complimentary, training and disciplinary histories were considered in recommending discipline in this matter. Officer Cabello received a reprimand for neglect of duty/conduct unbecoming March 04, 2017, a reprimand for inattention to duty November 23, 2019 and no disciplinary action for failure to perform assigned tasks January 15, 2020.

Officer Cabello's rationale makes it clear that he misunderstands the BWC order. Therefore, COPA recommends he be retrained in BWC and receive a violation-noted for this sustained allegation.

IX. CONCLUSION⁹⁰

Based on the analysis set forth above, COPA makes the following findings:

Officer Al	gation	Finding /
		Recommendation
Officer Kenneth Heider	ann It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road Officer Kenneth Heidemann, star #16394 committed misconduct through the following acts or omissions, by stopping without justification.	
Officer Travis Coburn	It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road Officer Travis Coburn, star #16338 committed misconduct through the following acts or omissions, by: 1. stopping without justification; 2. forcefully taking ground without justification;	

 $^{^{90}}$ Add additional rows for additional allegations and/or involved officers.

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	3. striking on or about his head using an open-hand strike without	Exonerated
	justification; 4. striking on or about his head using a closed-hand punch without justification; and	Unfounded
	5. using a chokehold on without justification.	Sustained/ 20-Day Suspension
Officer David Taylor	It is alleged by that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer David Taylor, star #18525 committed misconduct through the following acts or omissions, by:	
	1. stopping without justification;	Exonerated
	2. striking on or about his head with your knee without justification; 3. forcefully moving against the hood of an unmarked police	Sustained/ 15 Day Suspension Exonerated
	vehicle without justification; 4. forcefully moving into the backseat of a marked police vehicle without justification;	Exonerated
	5. forcefully moving back without justification; and	Exonerated
	6. searching vehicle without justification.	Exonerated
Officer Christopher Valdez	It is alleged by COPA by and through Deputy Chief Andrea Kersten that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Christopher Valdez, star #8868, committed misconduct through the following acts or omissions, by failing to comply with S03-14 by failing to timely activate your body worn camera.	Sustained/ Violation – Noted
Officer Robert Cabello	It is alleged by COPA by and through Deputy Chief Andrea Kersten that on or about April 6, 2019, at approximately 5:09 pm, at or near 3200 West Roosevelt Road, Officer Robert Cabello, star #9989 committed misconduct through the following acts or omissions, by failing to comply with S03-14 by failing to activate your body worn camera.	Sustained/ Violation – Noted

Approved:

7-27-2020

Angela Hearts-Glass

Deputy Chief Administrator – Chief Investigator

Date

Appendix A

Assigned Investigative Staff

Squad#: Six
Investigator: Elizabeth Brett

Supervising Investigator: Elaine Tarver

Deputy Chief Administrator: Angela Hearts-Glass