#### SUMMARY REPORT OF INVESTIGATION<sup>1</sup>

#### I. EXECUTIVE SUMMARY

Date of Incident:

Time of Incident:

Location of Incident:

Date of COPA Notification:

Time of COPA Notification:

July 21, 2015

11:45 a.m.

5010 W. 50<sup>th</sup> Street (Vittum Park)

July 22, 2015

Time of COPA Notification:

12:18 p.m.

On July 21, 2015, at approximately 11:45 a.m., Officer Brian Josephs #4077 and Officer Robert Bilotti #46219 arrived at Vittum Park, located at 5010 W. 50th Street, in response to a request for a transporting unit. Officer Rafael Borja #12800 made the request after he responded to a police call to Vittum Park and encountered a juvenile subject, \_\_\_\_\_\_, a fourteen-year-old male with autism. AC was attending day camp at Vittum Park. AC had engaged in a physical altercation with his aunt, \_\_\_\_\_\_\_, and a fellow camper. \_\_\_\_\_\_\_ s mother, \_\_\_\_\_\_\_, had requested via telephone for \_\_\_\_\_\_ to be taken to Hartgrove Hospital. Officer Borja called for a transporting unit because his police vehicle was not equipped for transport.

Upon arrival to Vittum Park, Officers Josephs and Bilotti encountered, who was calm. As the officers were escorting to their vehicle, became upset and resisted in entering the police wagon. As a result, the officers physically restrained in order to get him into the police wagon and proceeded to transport him to Hartgrove Hospital. Upon arriving at the hospital, was taken inside an examination room where he kicked a staff member in her shin area. Officer Bilotti entered the examination room and kicked Officer Bilotti in his shin area. Officer Josephs responded by stepping on foot. Shortly thereafter, hospital staff members attended to who had begun to cry and complained of pain in his foot. Officers Josephs and

<sup>&</sup>lt;sup>1</sup> On September 15, 2017, the Civilian Office of Police Accountability (COPA) replaced the Independent Police Review Authority (IPRA) as the civilian oversight agency of the Chicago Police Department. Therefore, this investigation, which began under IPRA, was transferred to COPA on September 15, 2017, and the recommendation(s) set forth herein are the recommendation(s) of COPA.

<sup>&</sup>lt;sup>2</sup> As the subject of this investigation is a juvenile, his full name is not being referenced and only his initials.

<sup>&</sup>lt;sup>3</sup> Hartgrove Hospital, located at 5730 W. Roosevelt Road, is a behavioral and mental health treatment facility.

Bilotti left the hospital a short time later and mother and aunt, arrived at the hospital.

#### II. INVOLVED PARTIES

Involved Officer #1:	Brian Josephs, Star #4077, Employee ID#, Date of Appointment October 26, 1998, Police Officer, Unit 008, DOB, 1975, Male, White
Subject #1:	(Juvenile), DOB Land 1997, 2000, Male, White Hispanic

#### III. ALLEGATIONS

Officer	Allegation	Finding
Officer Brian Josephs	1. Grabbed and squeezed by the back of his neck, in violation of Rule 8.	Exonerated
	2. Placed his foot on s foot and stood on it, in violation of Rule 8.	Exonerated
	3. Failed to complete a Tactical Response Report (TRR), in violation of Rule 6.	Sustained

#### IV. APPLICABLE RULES AND LAWS

#### Rules

- 1. **Rule 2**: Any action or conduct which impedes the Department's efforts to achieve its policy and goals or brings discredit upon the Department.
- 2. Rule 6: Prohibits any disobedience of an order or directive, whether written or oral.
- 3. Rule 8: Disrespect to or maltreatment of any person, while on or off duty.

#### General Orders

1. General Order G03-02-05: Incidents Requiring the Completion of TRR

### V. INVESTIGATION<sup>4</sup>

#### a. Interviews

On August 17, 2015, **IPRA interviewed**stated that on the date of incident, he was playing soccer with his friends at a summer camp. stated that police came because he kicked a friend. stated there were two white male officers with one being short (now known as Officer Bilotti) and one being tall (now known as Officer Josephs). He stated that when the police arrived, they told to get in the van. stated that the officers put handcuffs on him. stated that he was handcuffed because he was kicking the officers. further specified that while at the park, he kicked Officer Josephs. stated that he was kicking the officer "because [he] was [inaudible] at Vittum Park forever."

explained that when he was placed inside of the van, Office Josephs grabbed and squeezed him "hard" by the back of the neck. stated only Officer Josephs grabbed him hard by the neck. Officer Bilotti did not grab or squeeze him in any way.

According to he was then taken to Hartgrove hospital. It stated that at Hartgrove Hospital the "older" officer, whom he stated was tall, stepped on so so "[right] foot really hard on the ankle." stated that at the time the officer stepped on him, he was seated [inside of a room] and was no longer handcuffed. According to hand, the officer had asked to stop kicking. It stated that the officer stepped on his right ankle for a "short time" and it caused his foot to "hurt bad." further explained that his foot was hurting prior to the officer stepping on it because had kicked the officer. He later stated that he had swelling and pain in his foot after the officer stepped on it. Subsequently, informed a nurse of the pain in his foot and he

<sup>&</sup>lt;sup>4</sup> COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis.

is a juvenile with autism and permission was granted by his mother, to interview him (Att. 5). 6 Att. 6, 47

referred to the police transport wagon (also known as a squadrol) as "the van."

demonstrated that he was handcuffed behind his back.

<sup>&</sup>lt;sup>9</sup> Att. 6 at 06:32

<sup>10</sup> Id. at 05:19

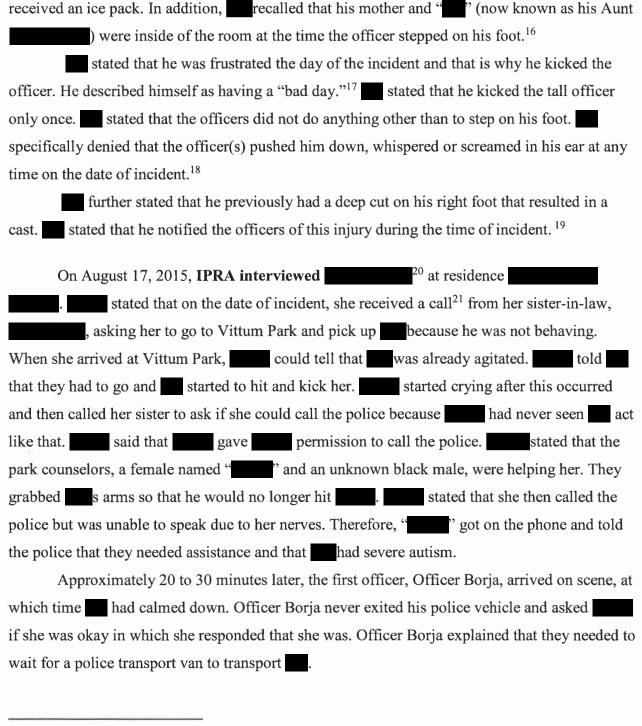
<sup>11</sup> Id. at 06:57

<sup>12</sup> Id. at 06:49

<sup>&</sup>lt;sup>13</sup> According to attachment #44, the Hartgrove Hospital surveillance video, was seated in a chair inside of a room and still handcuffed behind his back at the time the taller, white male officer stepped on his right foot.

<sup>&</sup>lt;sup>14</sup> Att. 6 at 09:11

<sup>15</sup> Id. at 09:20



<sup>&</sup>lt;sup>16</sup> According to attachment #44, the Hartgrove Hospital surveillance video; neither s mother, nor aunt were inside of the room at the time the officer stepped on his foot. also stated that "in and "in and "in were present when the officer stepped on his foot. However, neither of these individuals are shown in the surveillance video.

<sup>&</sup>lt;sup>17</sup> Att. 6 at 14:16

<sup>&</sup>lt;sup>18</sup> Refer to attachment #44, Hartgrove Hospital video, at approximately 13:15:23 hours.

<sup>&</sup>lt;sup>19</sup> No further details were provided about this injury.

<sup>&</sup>lt;sup>20</sup> Att. 10

<sup>&</sup>lt;sup>21</sup> The time of the phone call was not provided.

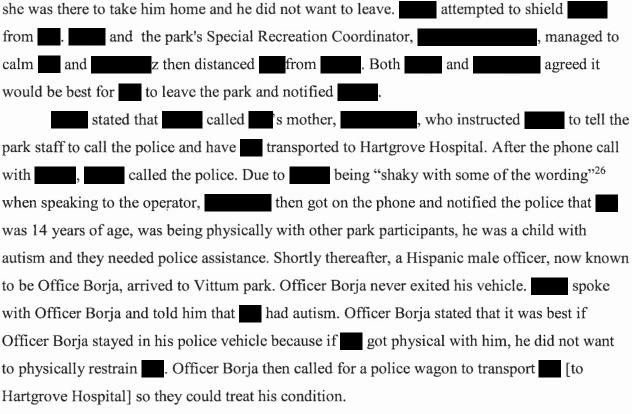
Approximately 20 to 30 minutes later, two white male officers, one taller (now known as Office Josephs) and one shorter (now known as Officer Bilotti), arrived at the park in a police described the demeanor of Officer Jospehs to be angry.<sup>22</sup> The two officers "and near the basketball courts. described as being calm and compliant during his time. The officers explained to that they were going to handcuff him and he complied. They began to walk towards the transport van, at which time became upset and began to kick back towards the officers who were standing behind him. According to struck Officer Josephs as he was kicking. Officer Josephs responded by grabbing by the neck. Officer Josephs let go of sense sat inside of the van and Officer Bilotti strapped one seatbelt over slap. According to was going to strap a second seatbelt over but. but Officer Josephs told him not to and stated, "let him bounce, one side to the next, bounce inside the van."<sup>23</sup> The officers then left to transport to Hartgrove Hospital. left the park and met with . They arrived at Hartgrove approximately 20 minutes after the officers left with from the park. Upon arriving at Hartgrove, was notified that was in a room and he was complaining of his foot. While and a female staff member were in the lobby, the officers were exiting and heard Officer Josephs refer to a lawsuit. Shortly thereafter, met with who notified them that the officers had stepped on his foot real stated that s shoe was off and his right foot appeared to be swollen. stated that this incident was the first time she had seen behave this way. further stated that the park employees informed the officers that had severe autism. On July 31, 2015, **IPRA interviewed** stated that on the date and approximate time of incident, he was in his office at the Vittum Park District, where he works as a Park Supervisor. Other staff members informed that a juvenile participant with autism, now known as we having an "outburst" in the park. went outside and observed physically attacking 's aunt. striking on her shoulder with his fist. believed that was striking because

stated numerous times that she regretted calling the police.

<sup>&</sup>lt;sup>23</sup> Att. 10 at 15:58

<sup>&</sup>lt;sup>24</sup> Att. 20

<sup>&</sup>lt;sup>25</sup> Id. at 3:15



According to \_\_\_\_\_, Officer Josephs began to speak to \_\_\_\_\_ in a "loud tone." 27
Subsequently, the transport officers began walking along each side of \_\_\_\_\_ to physically escort him to the wagon and \_\_\_\_\_ appeared to comply. \_\_\_\_\_\_ stated that as they approached the wagon, realized that he would be leaving Vittum park and he just stopped walking. Officer Josephs again began to speak loudly to \_\_\_\_\_\_ in \_\_\_\_ sear and in his face. However, \_\_\_\_\_\_ could not hear what was said. At that time, both officers then lifted \_\_\_\_\_ by his arms in an attempt to carry him towards the wagon. \_\_\_\_\_\_ lifted his legs up as he was being carried so his legs would not drag.

<sup>&</sup>lt;sup>26</sup> Id. at 9:43

<sup>&</sup>lt;sup>27</sup> Id. at 17:06

struggle. As they approached the side of the wagon, slightly "yanked" his arms away from the officers as they were attempting to handcuff him. stated that Officer Josephs then placed his hand around the back of squeezed it and pushed his face against the wagon while instructing to "calm down." Officer Josephs further stated words to the effect of "relax...I don't want this to get physical."<sup>29</sup> appeared to have a scared look on his face and stopped moving at that time. It also appeared that Officer Josephs was attempting to "sweep"<sup>30</sup> To s foot, possibly to stop from kicking him. However, the officer missed contacting stop stop. Furthermore, stated that he did not observe kick any of the officers but he is not sure if did or did not. After was handcuffed, he became calm and the officers escorted him to the back of the police wagon in which sat down. As Officer Bilotti was about to place a seatbelt on Officer Josephs stated, "no...don't put a fucking seatbelt on him, he doesn't need a fucking seatbelt since he... made us struggle with getting him to the wagon."31 The Officer Bilotti told Officer Josephs that they need to place a seatbelt on and subsequently, they did. The officers then notified they were going to transport to Hartgrove Hospital and they drove off. After the transport officers left, Officer Borja voluntarily told he was trained "30 hours" to deal with subjects with mental disabilities but not all officers are trained. The next day, s mother, came to the park crying and reported to that one of the officers kicked or stepped on while at the hospital. On July 31, 2015, IPRA interviewed stated that she is employed by the Chicago Park District at Vittum Park as a Special Recreation Coordinator. stated that on the date and approximate time of incident, was in soccer practice when he kicked another camper in the stomach. As a result, contacted his mom, , who stated that she would send 's aunt, him up. When arrived, began punching her in the face because he did not want to leave the park. At that time, Park Supervisor, came outside to assist <sup>28</sup> *Id.* at 22:45

<sup>&</sup>lt;sup>29</sup> *Id.* at 31:50

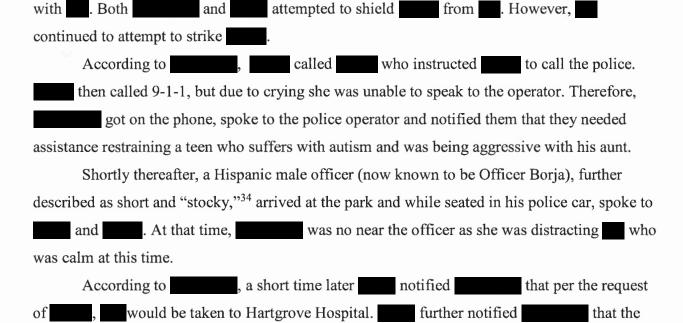
<sup>&</sup>lt;sup>30</sup> *Id.* at 24:45

<sup>31</sup> Id. at 26:07

<sup>32</sup> Id. at 27:44

<sup>&</sup>lt;sup>33</sup> Att. 14, 15

the transport unit meet them by the basketball courts.



Hispanic male officer would be calling a [police] wagon to escort.

Shortly thereafter, a tall white male officer with blonde hair (now known to be Officer Josephs) and a shorter white male officer (now known to be Officer Bilotti), arrived and approached the basketball courts. was calm at that time. Officer Josephs then began to ask , "Are you having a good day?"<sup>35</sup> and responded with, "Yes."<sup>36</sup> Officer Josephs asked , "do you know why we're here?"<sup>37</sup> and responded saying, "yes, because I was hitting people and kicking..."<sup>38</sup> According to , Officer Josephs proceeded to ask if he would walk to the [police] van<sup>39</sup> and agreed; but when asked if he would get inside of the van, did not agree. stated that spoke in a monotone manner, with no expressions, which is his normal way of speaking. described Officer Josephs' tone to be aggressive, but the words he was saying to was not aggressive. Officer Josephs then explained to that if he got in the van by himself, they would not need to place handcuffs on him. However, if he did not then they would need to place handcuffs on him.

<sup>34</sup> Att. 14 at 09:05

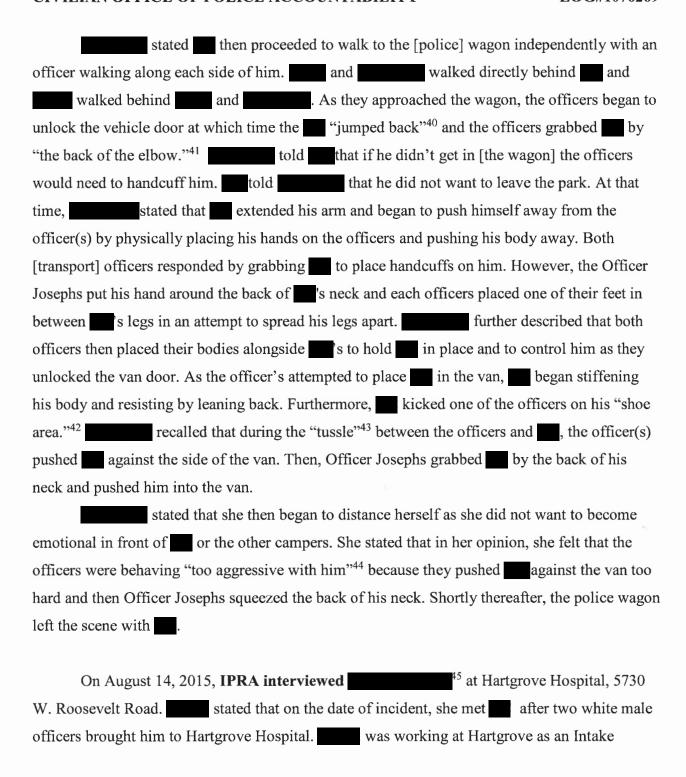
<sup>35</sup> Id. at 15:05

<sup>&</sup>lt;sup>36</sup> *Id*.

<sup>37</sup> Id. at 15:10

<sup>&</sup>lt;sup>38</sup> *Id*.

<sup>&</sup>lt;sup>39</sup> Throughout the remainder of this statement, interchanged the word "van" and "wagon" when described the police transport vehicle.



<sup>&</sup>lt;sup>40</sup> *Id.* at 18:38

<sup>41</sup> Id. at 18:43

<sup>42</sup> Id. at 21:11

<sup>&</sup>lt;sup>43</sup> *Id.* at 21:57

<sup>44</sup> Id. at 23:50

<sup>&</sup>lt;sup>45</sup> Att. 25

Coordinator. She was notified of a sarrival to the hospital and walked into the "TV room" 46 where she observed on the ground, in a "fetal position,"<sup>47</sup> while handcuffed with his hands behind his back. One officer was holding down s legs with his forearms while "almost laying next to him."48 The other officer, who she described as being taller than the officer on the ground, was standing. learned from the officers that had been kicking them. As a result, the officers placed him on the ground and held his legs down so that he could no longer , she attempted to speak to by asking him questions. However, he kick. According to did not appear to fully comprehend her questions and all his answers were, "no." that at that time, appeared agitated that the officer was holding down his feet and stated words to the effect of "please let go of my feet." However, when the officer asked would stop kicking, replied "no" and then attempted to "jerk" his legs. Shortly thereafter, and the officers agreed that it would be best for safety to take to an assessment room. was placed onto his feet by the officers and escorted into the next room. While en route to the next room, was walking in front of and the officers, who were holding by his arms. Suddenly, kicked in the calf area. The officers that he could not kick people. It was at that time that one, or possibly both of the officers<sup>49</sup> placed their forearm(s) and weight on so back and "pushed [ so back to almost make it flat like a table"50 which caused to bend at his waist. According to 1, one of the officers also yelled into sear and asked if he knew was not supposed to kick them and also responded, "no." took srepeated responses of "no" to mean that he was not comprehending what was taking place. further stated that the presence of the officers was escalating as he became agitated, and was also escalating the officers. continued to open the door to the assessment room. While inside of the room, asked that if the officers were to take off the handcuffs if he would stop kicking and responded "no." As a result, was left inside of the room, sitting on a chair, while still handcuffed. stated that she did not observe any further physical contact between the

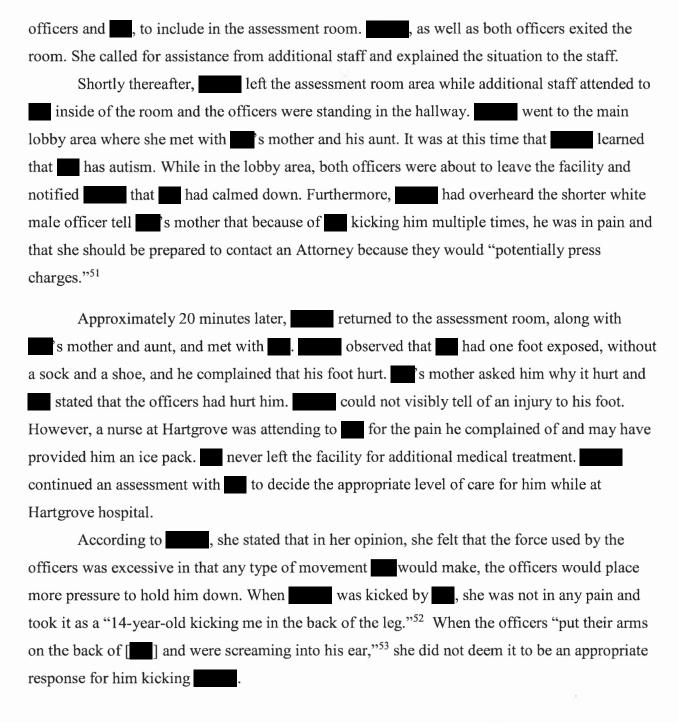
<sup>&</sup>lt;sup>46</sup> *Id.* at 03:08

<sup>47</sup> Id. at 03:57

<sup>48</sup> Id. at 07:38

was not able to identify which of the officer's placed their forearm on sale.

<sup>50</sup> *Id.* at 11:25



On March 11, 2016, **IPRA interviewed Officer Brian Josephs**<sup>54</sup> at 1615 W. Chicago Avenue. Officer Josephs stated that on the date and approximate time of incident, while on-duty,

<sup>&</sup>lt;sup>51</sup> Id. at 23:51

<sup>52</sup> Id. at 21:19

<sup>&</sup>lt;sup>53</sup> *Id.* at 21:32

<sup>&</sup>lt;sup>54</sup> Att. 52

he and his partner, Officer Bilotti, responded to a call for a transport unit. Officer Josephs stated that he was going to refer to the Case Report<sup>55</sup> "for some of [his] answers." Officer Josephs stated that according to the case report, there was a "mental disturbance regarding a violent subject" at Vittum Park and Officer Borja "came on the air and asked for the wagon" to transport the subject, now known as , to Hartgrove Hospital. The initial 9-1-1 call came from Rodriguez, a staff member at Vittum Park. Upon arrival to the park, Officer Josephs was notified by Officer Borja and , that had been violent to both staff and other children at the park. Officer Josephs and Bilotti spoke to staff members and saunt, prior to having contact with had informed both officers that has autism. Officer Josephs and his partner then met with and explained to him that they were going to transport him to the hospital. According to Officer Josephs, Officer Bilotti is CIT trained and he was not. Therefore, Officer Josephs believed that Officer Bilotti was most likely speaking with but he could not recall for certain.

Officer Josephs stated that at this time, was extremely cooperative and calm. As the

officers and began walking towards the transport wagon, and about 20 feet from the wagon, "swings at both of [the officers], kind of" and strikes Officer Bilotti "in the chest." for Officer Josephs demonstrated and described flailing his arms while swinging. Furthermore, also began to kick at both officers. Officer Josephs stated that rever struck him.

Officer Josephs said that when started getting violent, he grabbed by the arm and by the neck. Officer Josephs called this type of hold an "escort hold." Officer Josephs explained that he exerted a bit of pressure when he grabbed so neck but not an extreme amount. Officer Josephs was grabbing by the neck while Officer Bilotti handcuffed officer Josephs stated that it seemed that was kicking the entire time while being escorted to the wagon. According to Officer Josephs, upon entering the wagon he remained kicking. Subsequently sat down and Officer Bilotti placed a strap over as they drove to the hospital.

<sup>55</sup> Refer to attachment 28.

<sup>&</sup>lt;sup>56</sup> Att. 52 at 03:55

<sup>&</sup>lt;sup>57</sup> Id. at 04:03

<sup>58</sup> Id. at 04:17

<sup>&</sup>lt;sup>59</sup> Id. at 12:44

<sup>60</sup> *Id.* at 12:48

<sup>61</sup> Id. at 17:36

Upon arriving at Hartgrove hospital, continued to kick Officer Bilotti as they escorted him inside. They entered a waiting room where was seated. They met with an Asian female staff member whom attempted to speak to . While in the waiting room, went back and forth from being calm and from attempting to kick. At one point, attempted to kick the female staff member. Because of continuing to kick, the officers pulled off the chair and placed him on the ground. Officer Josephs described that she behavior was that of an "active assailant" as he just committed a Battery offense towards a civilian. It laid on his side as he was on the ground and both officers held him down. Officer Josephs described that he held down is legs with his hands, and Officer Bilotti held down by his upper body. Officer Josephs stated that at one point he stood up, due to having back problems, and placed one of his feet on so lower leg or ankle area to hold him down. However, at no time did he place both of his feet on nor did he stand on him. Officer Josephs explained that he only applied his weight and pressure on when would tense up and put pressure up as if he were to kick.

Shortly thereafter, calmed down and the officers picked him up off the floor and escorted him into an examination room. While being lead into the examination room, kicked a second female staff member as well the officers. The officers continued to lead into the room at which time kicked Officer Bilotti which resulted in a small laceration. Officer Josephs stated that he did not recall how he reacted to staff is last kick to Officer Bilotti. However, he may have placed his foot on stop him from kicking. Subsequently, additional staff members arrived at the examination room to speak with officer Josephs recalled that was complaining of his foot. had also began talking about an incident that took place in Streamwood, IL where he had also hurt his foot. However, Officer Josephs did not recall any other details.

Officer Josephs explained that became cooperative enough to be assisted by the hospital staff. The officers removed shadouffs and the staff removed shadouffs shadouffs and began looking at the foot that was complaining about. Officer Josephs did not observe injury on shoot. did not complain of pain to his foot prior to be inside of this examination room. According to Officer Josephs, had been kicking the back of the wagon while en route to the hospital which could have been why he was complaining of injury.

Officer Josephs explained that once this was occurring, he and his partner left the exam room. The officers spoke to so a unt and mother and explained to them what had occurred to include how was being violent and how they restrained to stop him from hurting himself or others.

Officer Josephs explained that he did not fill out a TRR report at the time. According to Officer Josephs, he believed that because he was not struck by , he did not have to fill one out. However, Officer Josephs stated that due to the use of force, to include a take-down technique and certain escort and pressure compliance holds that he used with , he should have in fact completed a TRR.<sup>62</sup> Officer Josephs described as a threat in that he committed a Battery. However, he did not consider to be enough of a threat to employ some of the options that they could have used within the use of force model for an "active assailant."

Officer Josephs explained that based on the Use of Force model, sactions as an assailant would had allowed the officers to use force such as a taser, impact, knee and/or elbow strikes. However, due to the awareness of having autism, the officers chose not to use such tactics as they took into account the totality of the circumstances.

Officer Robert Bilotti stated in an interview with IPRA on March 11, 2016 at 1615 W. Chicago Avenue, that the date and approximate time of incident, while on-duty Officer Bilotti and his partner, Officer Josephs were assigned to a "squadrol."<sup>64</sup> They responded to a call, as a transport unit, for a disturbance with a "mental" subject who was being violent at a Vittum park with other children as well as park employees. Officer Bilotti stated that he was unaware that has autism until they were notified by Officer Borja. Officer Bilotti further stated that he had CIT training and has encountered subjects with autism before but he could not initially tell has autism until he further observed his demeanor. Officer Bilotti did not know if Officer Josephs had also had CIT training. However, both Officer Bilotti and Officer Josephs have previously encountered and dealt with mentally challenged subjects.

Upon their arrival, they met with Officer Borja who was with aunt, an unknown black male who was an employee of the park, and possibly a few other people. Officer

<sup>&</sup>lt;sup>62</sup> Att. 52

<sup>63</sup> Refer to the audio statement, Att. 52, at the approximate time of 1:00:12.

<sup>&</sup>lt;sup>64</sup> A squadrol is also known as a wagon.

Bilotti described s's demeanor as initially being calm as well as confused. Officer Josephs spoke to and asked him what was wrong. He explained to that he would be going to the hospital and told that there was no need to handcuff him as long as he behaved. responded with "yes" and "okay."

Officer Bilotti and Officer Josephs proceed to escort towards their wagon. Officer Bilotti described that he recalled walking freely, without handcuffs, in the middle of both officers and saunt and the male employee were walking behind them. As they approached the wagon and were approximately 20 to 30 feet away, stopped and attempted to strike Officer Bilotti by swinging his arm. At that time, both officers grabbed by his arms. did not wish to further advance to the wagon. Therefore, Officer Bilotti and Josephs had to "push him along" also began to kick. As they arrived to the wagon, the door to the wagon was closed. They placed against the wagon so that Officer Bilotti could let go of sarm and handcuff him, as well as open the wagon door. It may have been at this time that Officer Josephs grabbed and squeezed by the back of his neck as a "pressure point" to gain better control of while Officer Bilotti was handcuffing him. Officer Bilotti believed that the grab to the back of the neck was necessary and a better option than using a different use of force such as an ASP, taser or OC spray.

The officers then proceeded to place inside of the police wagon. Officer Bilotti described that walked in and sat down. Officer Bilotti placed a seatbelt over to keep him from moving around. As they proceeded to transport to Hartgrove Hospital, while seated, proceeded to stomp his feet inside of the wagon and attempted to kick the back of the seat.

Upon their arrival at Hartgrove, Officer Josephs went inside and spoke to the hospital staff regarding the situation. Officer Bilotti escorted inside the hospital at which time repeatedly kicked Officer Bilotti on his shin area. Officer Bilotti stated both himself and Officer Josephs were trying to act cautiously with. He stated that "[100] didn't know what he was doing but at the same time he was doing what he was doing so we had to deal with that to."67

<sup>&</sup>lt;sup>65</sup> Refer to Att. 54, at 19 minutes and 09 seconds.

<sup>&</sup>lt;sup>66</sup> Refer to Att.54, at 20 minutes and 55 seconds.

<sup>&</sup>lt;sup>67</sup> Refer to Att. 54, at 30 minutes and 32 seconds.

While inside of the waiting area, was seated but then continued to attempt to kick and stand up. continuously used his left foot to kick Officer Bilotti. As a result, the officers grabbed by his arms and legs and "slid him down onto the ground from [his] chair" in an attempt to gain better control of his legs and to stop him from kicking or attempting to stand up. While laid on the floor while on his side, the officers held him down by his legs and upper body. Officer Bilotti described that they did not force him on the floor but, he also did not recall volunteering to go to the floor nor, was it recalled if the officers asked to go lay on the floor.

Subsequently, after a few minutes of being laid on the floor, a white female employee, with blonde hair, came to speak to him. was picked up off the floor and attempted to kick the female. Shortly thereafter, was escorted by the officers to a holding room. While en route to the room, again kicked Officer Bilotti on his shin and Officer Bilotti stated he began to bleed. Both officers continued to tell to stop kicking. was seated inside of the room and the female employee as well as the officers waited outside of the room while the door was closed. The female called for additional staff members who came to attend to like it was at this time when began to cry. An older unknown white female attendant removed is right shoe after he complained of pain in his right foot. Prior to this, did not complain of any pain and was walking normally. Officer Bilotti did not know how sustained pain to his right foot. mentioned to the older female something about a hospital in Streamwood. Officer Bilotti did not observe the foot that complained he felt pain in.

Subsequently, calmed down and Officer Bilotti entered the room to unhandcuff. The officers left the holding room area and as they were nearing the entrance of the facility, they observed so mother speaking with saunt, who was also acting as a Spanish translator. Officer Josephs began speaking with the aunt and told her that was with the nurse, that he was complaining of pain to his foot and, he mentioned something of Streamwood Hospital. The aunt responded by stating something to the effect of having surgery in Streamwood. so mother then asked the aunt in Spanish if was complaining of pain to his foot before or after the "police hit him." Officer Bilotti stated that although he is not fluent in Spanish he did understand some of what she was saying. Officer Bilotti told Officer Josephs what the mother

<sup>&</sup>lt;sup>68</sup> Refer to Att. 54, at 33 minutes and 15 seconds.

<sup>&</sup>lt;sup>69</sup> Refer to Att. 54, at 55 minutes and 35 seconds.

had said and Officer Josephs told the aunt that complained of pain after they left him. There was no further verbal exchange between Officer Bilotti, Officer Josephs, and sometimes mother and aunt.

Officer Bilotti stated that he filled out a Tactical Response Report (TRR), Officer's Battery Report (OBR) and Injury on Duty report (IOD) and, Officer Josephs filled out a "Mental Health Report." Officer Bilotti stated that he filled out a TRR due to Battery to an officer, "for holding him down," and because all the reports, to include the IOD, go hand in hand. Officer Bilotti did not know if Officer Josephs filled out a TRR. According to Officer Bilotti, when the officers laid on the ground, that would also be considered a "take down." Furthermore, when the officers held against the wagon to handcuff him, that would be considered "emergency handcuffing" as documented on the TRR. As Officer Josephs was involved in the emergency handcuffing of a well as laying on the ground, he should have filled out a TRR.

According to Officer Bilotti, he did not recall kicking inside of the holding room.

Officer Bilotti stated that the only time he observed Officer Josephs placing his foot on solutions is lower leg area or possibly his foot, was when was laying on the ground in the waiting room area. Officer Bilotti did not recall seeing Officer Josephs step on solutions foot. There was no further physical contact that took place inside if the holding room between and Officer Josephs or and Officer Bilotti.

Officer Rafael Borja stated in an interview with IPRA on March 10, 2016 at 1615 W. Chicago Avenue, that on the date and approximate time of incident, while on-duty Officer Borja was assigned to Beat 842, in a marked vehicle and was working alone. Officer Borja responded to an OEMC radio call of a "mental disturbance at the park." Upon arrival to Vittum park, Officer Borja spoke to a female staff member who was with and notified the officer that he had an "outburst" and was now calm but so mother requested that be taken for a "mental transport to get him evaluated." Officer Borja described so demeanor as calm. Continuously repeated out loud that he did not want to go home. Officer Borja stated that he had no knowledge that has autism until the female staff member told the officer. Officer Borja

<sup>&</sup>lt;sup>70</sup> Refer to Att. 54, at 1 hour and 50 seconds.

<sup>&</sup>lt;sup>71</sup> Refer to Att. 56, at 3 minutes and 25 seconds.

<sup>&</sup>lt;sup>72</sup> Refer to Att. 56, at 4 minutes and 50 seconds.

stated that he has obtained Crisis Intervention Training (CIT) and that he often encounters mentally challenged subjects but had not previously encountered a subject with autism.

Shortly thereafter, saunt arrived at the park. She explained to Officer Borja that at times becomes violent. As smoother had requested for to be taken to the hospital, Officer Borja dispatched over the radio for a transport unit. Officer Borja did not recall if he stated over the radio that the subject was a juvenile or if he dispatched that the subject has autism.

Officer Borja began to assist children into a school bus and when he looked back towards the police wagon, which was approximately 20 feet away, he observed one of the transport officers pushing so body against the wagon while trying to handcuff him. was moving his arms and appeared to be reluctant to comply to what the officers were attempting to do. Officer Borja then directed his attention towards the children getting into the school buses. When he looked back towards the police wagon, he observed the officers closing the wagon door. Officer Borja did not see when entered the wagon.

Officer Borja then left the area and later learned that the transport officers took

Hartgrove Hospital. Officer Borja stated that he also later learned, towards the end of his shift,
that Officer Bilotti had been kicked and was hurt as a result. At no time did Officer Borja
observe kick. Officer Borja stated that he could not tell how Officer Josephs was physically
handling. Officer Borja stated that he did not recall much of the incident.

#### b. Digital Evidence

Office of Emergency Management Communications (OEMC)<sup>73</sup> audio recordings of 911 calls and Police Radio Transmissions are consistent in that they report that on July 21, 2015, at approximately 11:56 AM, a female called 911 and explained that she needs assistance at Vittum Park and gave the address. The female states that she needs assistance because there is a 14-year-old child with autism attacking his family member. The dispatcher asks if the child needs a paramedic, and the female states that he does not need a paramedic but needs someone to restrain him. The female on the phone says her name was

The police transmissions further announce a job for a "disturbance with a mental" at the location of incident. Beat 842 acknowledged the job. At approximately 35 minutes into the transmission Beat 872 announced they would be transporting the subject to Hartgrove Hospital.

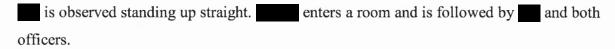
Video footage from Hartgrove Hospital<sup>74</sup> was obtained from the date of incident, begins at approximately 13:13:44 hours<sup>75</sup> and ends at approximately 13:24:40 hours. The video is in color and includes two camera angles from the inside of the hospital which are titled "Assessment Room" and "Room 1." The "Assessment Room" camera depicts a view of a hallway with a distant view of a door in the center and doors on each side. The camera titled "Room 1" depicts what appears to be a small waiting room with chairs on each side. Both camera angles appear to be stationary and positioned higher up as they are slightly facing downward.

At 13:13:21 hours, the video footage titled "Assessment Room" depicts two white male officers (now known to be Officer Josephs and Officer Bilotti), a white female (now known to be ), and a male juvenile (now known to be ) enter the assessment hall. is handcuffed and the officers are escorting with one officer on each side of him holding him by his arms. At 13:13:31 hours the video depicts kicking on one of her legs, near her shin area. The officers appear to grab a closer hold of and slightly begin to lean him forward. appears to be slightly bent at his waist, to face the floor, while Officer Josephs, whom is on left side, appears to be speaking to closely near the left side of his ear. After a few seconds,

<sup>&</sup>lt;sup>73</sup> Att. 39-41

<sup>&</sup>lt;sup>74</sup> Att. 44

<sup>&</sup>lt;sup>75</sup> The timestamp on the video is depicted in military time. Therefore, this summary report will also document the same format.



At 13:14:00 hours, the video footage titled "Room One" depicts all parties mentioned above enter the room and is placed in a chair. Officer Josephs exits to the hallway and Officer Bilotti and places his right foot on top of what appears to be room. At 13:15:22 hours, is stands up from the chair and attempts to kick Officer Bilotti. Officer Bilotti pushes back into the chair. Officer Josephs re-enters the room and places his right foot on top of what appears to be room and towards his right foot. Officer Josephs appears to be leaning his weight, slightly forward and towards his right side. Officer Josephs foot is on top of foot for approximately six seconds.

At 13:15:31 hours, the video depicts Officer Josephs slowly taking his right foot off of s right foot. Officer Bilotti is facing Officer Josephs while pointing his left arm towards the door. The video depicts Officer Joseph from while Officer Bilotti remained standing near ...

At 13:15:36 hours, is observed, while seated in his chair, again kick Officer Bilotti with his left foot in which he struck Officer Bilotti's lower right leg area. Officer Bilotti responds by slightly extending his right leg while appearing to push back is observed. Officer Bilotti then steps away from and both officers exit the room. Ms. is observed shutting the door. After closes the door, remains seated with his hands behind his back and appears to be crying. He repeatedly looks down at the ground and appears to also look at his right foot.

#### c. Documentary Evidence

A **Behavior Incident report**<sup>76</sup> from the Vittum Park, written by documents that on the date and approximate time of incident, whom is a participant of summer camp, had kicked another camper in the stomach. The disciplinary action taken was that was removed from the activity. was told to go home for the day as "kicking means goodbye." saunt arrived to pick him up and began "punching his aunt." The aunt called smoother whom instructed her to call the police. Shortly thereafter, the police arrived and was transported to a hospital. The report further documented a 'staff recommendation' which was that be suspended from the program for four days. Furthermore, the staff contacted smoother and notified her to not have return to the program until further notice.

The Case Incident report, RD #HY349600<sup>77</sup> documents that the incident type was non-criminal, mental health transport for juvenile, was transported by Unit 0872, to Hartgrove Hospital on July 21, 2015, at 12:20 p.m. It was documented that had a minor injury. The narrative documents that Officer Bilotti and Officer Josephs responded to a call of a mental disturbance regarding a violent subject who was at Vittum Park. Upon arrival, the officers were notified by Officer Borja that the subject, had become violent. s aunt, was on scene and notified the officers that s mother, requested that be transported to Hartgrove Hospital for a mental health evaluation "regarding his autism."

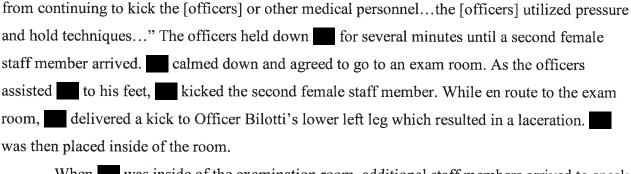
Upon the officer's arrival to Vittum Park, was initially compliant. However, as they reached the "squadrol" (transport van), [attempted] to kick both officers. He further struck Officer Bilotti in the right forearm with his fist. According to the report, the officers utilized the transport van to place so body against it to be able to place him in handcuffs. As the officers placed inside of the squadrol, he continued to kick them both. While inside of the squadrol, continued to kick his feet against the inside of the vehicle.

The report further documents that upon arriving at Hartgrove Hospital, repeatedly kicked both officers. The officers asked the staff for restraints, but there were none. Once inside of the hospital, kicked one of the female staff members in the leg. According to the report, "the [officers] were forced to place [ ] on the floor inside the facility and restrain him

<sup>&</sup>lt;sup>76</sup> Att. 50

<sup>77</sup> Att. 28

<sup>&</sup>lt;sup>78</sup> In Officer Josephs statement, he clarifies that the never struck him when attempted to kick.



When was inside of the examination room, additional staff members arrived to speak to him. allowed the officers to get close enough to remove the handcuffs. As the officers exited the examination room, began to complain of pain in his foot. He stated that he sustained injury to his foot at a different health facility in Streamwood, IL. The officers met with at the hospital, informed her of the incident and that was complaining of an injury to his foot. The report documents that the officers were "continually struck by the subject throughout the entire duration of this incident."

Tactical Response Report (TRR) for Officer Robert Bilotti #13232<sup>80</sup> documents that did not follow verbal direction, pulled away, demonstrated an imminent threat of battery and attacked the officer in that was kicking the officer in the shin. Officer Bilotti responded with member presence, verbal commands, escort holds, wristlock holds and takedown/emergency handcuffing. Furthermore, it is documented the officer issued a pressure hold to solve solve legs. Officer Bilotti sustained a laceration to his left shin as a result of kicking him. It was further documented that was on a mental health transport when the incident took place and there was no opportunity to interview him. Lieutenant John Dowd, documented that the officers demonstrated great restraint in dealing with "a combative juvenile with psychological issues" and their actions were consistent with department orders.

Officer's Battery Report (OBR) for Officer Bilotti #13232<sup>81</sup> documents that on the date and time of incident, while he was on-duty and with a partner, Officer Bilotti had responded

<sup>&</sup>lt;sup>79</sup> In Officer Joseph's statement to IPRA, he stated that he mis-wrote in this report when documenting that both officers were continuously kicked when only Officer Bilotti was repeatedly kicked.

<sup>80</sup> Att. 30

<sup>81</sup> Att. 31

<sup>··</sup> Au. 31

to a disturbance of a mental patient. Officer Bilotti was struck by the subject's ( ) hands and feet. As a result, Officer Bilotti sustained a minor injury.

#### d. Additional Evidence

The Chicago Police Department Event PCAD report, Event #1520206763,<sup>82</sup> is consistent with the OEMC 911 call.

General Order G03-02-05, issued October 30, 2014, titled Incidents Requiring the Completion of a Tactical Response Report<sup>83</sup> documents under Section II, letter A, number 1, that a TRR will be used to a document all incidents which involve a subject fitting the definition of an assailant whose actions are directed against a Department member or directed against another person and the member intervenes. Under Section II, letter A, number 2 it documents that a TRR will be used in all incidents which involve a subject fitting the definition of an active resister except for incidents in which; the subject's only action for resisting is fleeing; and the members actions did not extend beyond verbal commands and/or control holds utilized in conjunction with handcuffing and searching techniques which do not result in injury or allegation of injury.

#### VI. ANALYSIS

Pursuant to Department policy, Officer Josephs was justified when he grabbed and squeezed in order to gain control of him. Although is a juvenile with autism, and his actions were reasonably a result of his mental condition, his overall physical actions, i.e. repeatedly attempting to kick both officers and physically striking Officer Bilotti with a kick, met the actions of an assailant as defined in Department orders and the use of force model.<sup>84</sup>

Officer Josephs, Officer Bilotti, and all corroborate that was compliant with the officers until he approached the wagon, at which time became physically resistant. According to the use of force model, an assailant includes

<sup>82</sup> Att. 38

<sup>83</sup> Att. 48

<sup>&</sup>lt;sup>84</sup> G03-02-01: The Use of Force Model (The Use of Force Model does not recognize or account for mentally challenged subjects).

someone whose actions are aggressively offensive without weapons or whose actions will likely cause physical injury. Kicking at the officers and striking Officer Bilotti fall within these definitions. Officer Josephs explained that he grabbed and applied pressure to the back of series neck area to control him as the officers attempted to handcuff him. The use of force model permits officers to respond to an assailant with an amount of force greater than that used by Officer Josephs against including, but not limited to, direct mechanical strikes and impact weapons. Officer Bilotti stated that the grab to the back of series neck was necessary to control and was a better option than using a different or a greater use of force.

Of note is that did not receive any visible physical injury, nor did he complain of any injury, because of Officer Josephs holding him in his neck area. The lack of injury during this encounter demonstrates an appropriately measured use of force. The totality of the circumstances in this case, provided justification for Officer Josephs' use of force as alleged in Allegation #1.

Additionally, there is no dispute that, while at Hartgrove Hospital, repeatedly kicked, or attempted to kick, the officers as well as Hartgrove Hospital staff members. Although COPA acknowledges autism as a factor leading to his actions, COPA cannot discount or ignore the numerous attempts made by Officer Josephs and Officer Bilotti, to control and/or stop from kicking; such as, verbal commands, control holds and handcuffing. The Hartgrove Hospital video depicts Officer Josephs placing his right foot on top of sright foot only after kicked Officer Bilotti. Despite Officer Josephs and Officer Bilotti not recalling Officer Josephs stepping on foot while in the exam room, the video evidence proves that the use of force occurred. Officer Josephs' actions were made to control and/or stop from kicking. Officer Josephs appeared to shift his weight over so foot as he was stepping on it for approximately six seconds and then moved away.

Officer Josephs' large stature reasonably explains the discomfort and/or pain to significant status of severe or extreme injury that would lead to the conclusion that the pressure applied to so foot was excessive. Therefore, Department policy authorized Officer Josephs to step on so foot as alleged in Allegation #2.

Although COPA finds that Officer Josephs was justified in his use of force as alleged in Allegation #1 and that was also authorized to use force as alleged in Allegation #2, COPA finds that Department Policy required Officer Joseph to complete a Tactical Response Report (TRR). General Order G03-02-05 regulates when an officer is required to complete a TRR report. In this

instance, Officer Josephs admitted grabbing by the back of his neck and applying pressure to while Officer Bilotti was attempting to handcuff him. Officer Bilotti further described that both officers held against the police wagon as they attempted to handcuff him and this was considered to be an emergency handcuff technique, as identified in the TRR. Officer Josephs further admitted to placing on the ground, in which he described as a "takedown technique," along with Officer Bilotti, while at Hartgrove Hospital. Although the onto the ground was not described to be excessive, Officer Bilotti confirmed placement of did not voluntarily get to the ground. Therefore, a level of force was certainly used to on the ground. Officer Josephs further stated that he held down so legs while was on the ground to stop him from further kicking. In addition, Officer Josephs repeatedly described as an assailant due to repeatedly kicking. Although Officer Josephs clearly explained that they could have used greater force options on as an assailant, including, but not limited to, a baton or Taser, but were not used due to disability. Both the handcuffing, as well as the takedown to the ground are listed on the TRR document. Such physical actions taken by Officer Josephs, as well as describing as an assailant and complaining of injury to his foot, all meet the requirements in which an officer is required to fill out a TRR based on General Order G03-02-05.

# VII. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

Officer	Allegation	Finding
Officer Brian Josephs	1. Grabbed and squeezed by the neck without justification, in violation of Rule 8.	Unfounded
	2. Placed his foot on top of s foot and stood on it, in violation of Rule 8.	Exonerated
	3. Failed to complete a Tactical Response Report (TRR), in violation of Rule 6.	Sustained

Approved:

	5/15/18
Shannon Hayes	Date
Acting Deputy Chief Administrator/Chief Investigator	

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# Appendix A

### Assigned Investigative Staff

Squad#: 7

Major Case Specialist: Caterina Oliveri

Supervising Investigator: Mark A. Javier

Acting Deputy Chief Administrator: Shannon Hayes