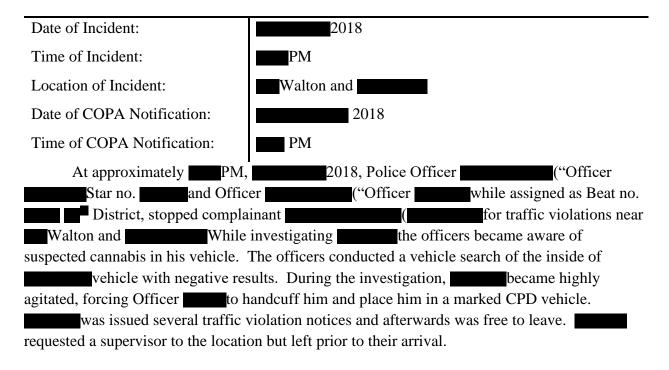
SUMMARY REPORT OF INVESTIGATION

I. EXECUTIVE SUMMARY



II. INVOLVED PARTIES

Involved Officer #1:	Angel N. Star# Employee#: , Date of Appointment: 2017, Police Officer, UOA: District, DOB: 1987, Male, White Hispanic
Involved Officer #2:	Jason D Star# Employee# Date of Appointment: 2016, Police Officer, IOA: District, DOB: 1983, Male, White Hispanic
Involved Individual #1:	DOB: 1993, Male, Black

III. ALLEGATIONS

Officer	Allegation	Finding / Recommendation
Officer	It is alleged on or around 2018, at approximately PM, at or near Walton and Officer	

	1. Stopped without justification, in violation of Rules 2 and 3.	Exonerated
	2. Detained without justification, in violation of Rules 2 and 3.	Exonerated
	3. Searched without justification, in violation of Rules 2 and 3	Exonerated
	4. Failed to immediately notify a supervisory member upon an allegation of misconduct made by in violation of Rule 5	Exonerated
Officer	It is alleged on or around 2018, at approximately PM, at or near Walton and Officer	
	1. Stopped without justification, in violation of Rules 2 and 3.	Exonerated
	2. Detained without justification, in violation of Rules 2 and 3.	Exonerated
	3. Searched without justification, in violation of Rules 2 and 3.	Exonerated
	4. Failed to immediately notify a supervisory member upon an allegation of misconduct made by in violation of Rule 5.	Exonerated

IV. APPLICABLE RULES AND LAWS

Rules

- 1. **Rule 2:** Any action or conduct which impedes the Department's efforts to achieve its policy and goals or brings discredit upon the Department.
- 2. **Rule 3:** Any failure to promote the Department's efforts to implement its policy or accomplish its goals.
- 3. **Rule 5:** Failure to perform any duty.

Special Orders
1. S04-13-09: Investigatory Stop System
Federal Laws
1. 4th Amendment, U.S. Constitution

V. INVESTIGATION 1

a. Interviews

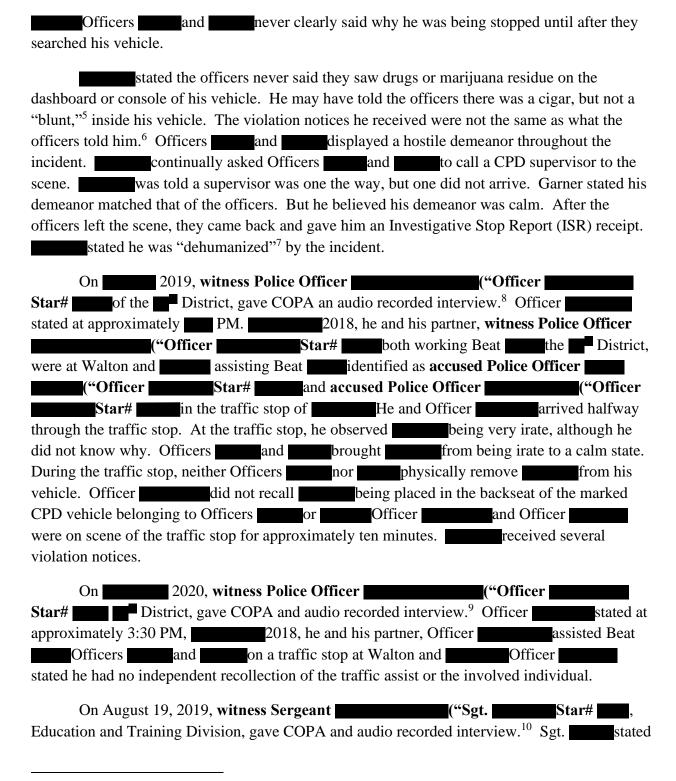
On 2018, Complainant gave COPA an audio recorded interview.² stated that on 2018, he was driving through the alley in the rear of his residence, 4318 Walton to park his vehicle in the garage. stated after discovering this was not possible, he drove and exited the alley near Augusta and stated after exiting the alley onto North he was stopped by uniformed CPD officers in a marked vehicle, identified as accused Police Officer ("Officer Star# and accused Police Officer ("Officer Star# both assigned to the District. Officer approached his vehicle, asking for his driver's license, vehicle registration and proof of insurance. he had done. Officer responded he could not drive through an alley as a pass thru. stated he had driven down the alley to park his vehicle in the garage behind his residence, Walton. Officer said he was being detained and to exit the vehicle. Officer opened his driver's door, telling his to exit the vehicle. on his own.³ Officer immediately put him in handcuffs and placed him in the officers' marked vehicle. demeanor was calm, and he did not know why he was handcuffed. told Officer he did not have permission to search his vehicle, but Officer searched the vehicle anyway, with nothing recovered from the activity. interaction with Officer during the incident. Officer was following the direction of does not recall if Officer searched his vehicle. vehicle Officer was "pretty much junked up" with items scattered about from it being searched by Officer

¹ COPA conducted a thorough and complete investigation. The following is a summary of the material evidence gathered and relied upon in our analysis.

² Attachment 4

³ Attachment 4 at 22:40. Said later in his interview that Officer "aggressively open his car, put his hands on me and pulled me out of the vehicle."

⁴ Ibid at 15:00.



⁵ Blunt is street jargon for a brown paper cigarette or cigar for rolling up cannabis.

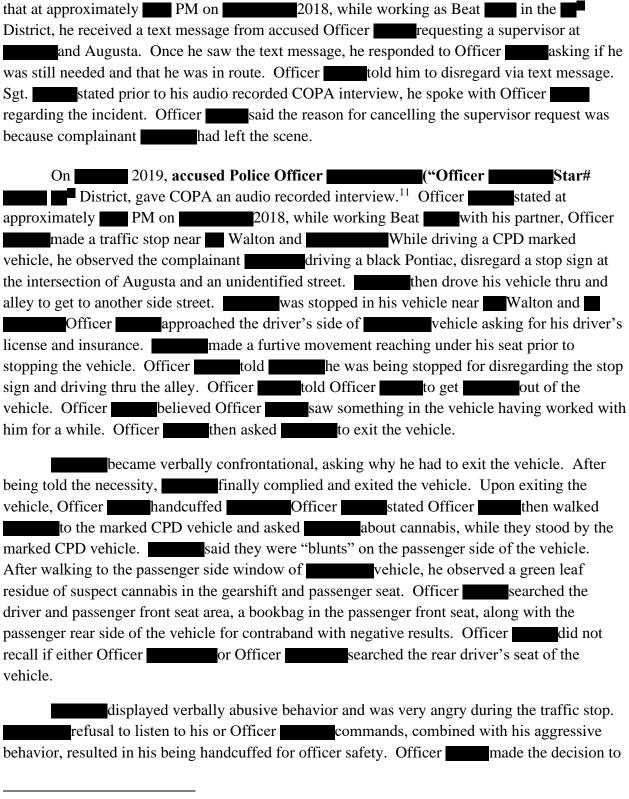
⁶ Attachments 12 and 13.

⁷ Attachment 4 at 27:08

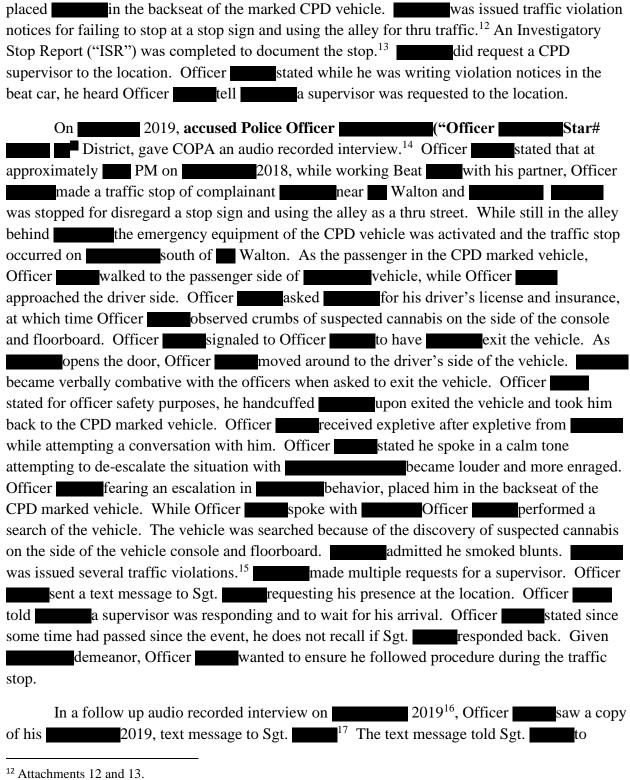
⁸ Attachment 23.

⁹ Attachment 33.

¹⁰ Attachment 29.



¹¹ Attachment 25. On August 12, 2019, Officer gave COPA an audio recorded interview for the additional allegation of failing to immediately notify a supervisory member upon an allegation of misconduct made by complainant (see Attachment 27)



¹³ Attachment 8.

¹⁴ Attachment 28.

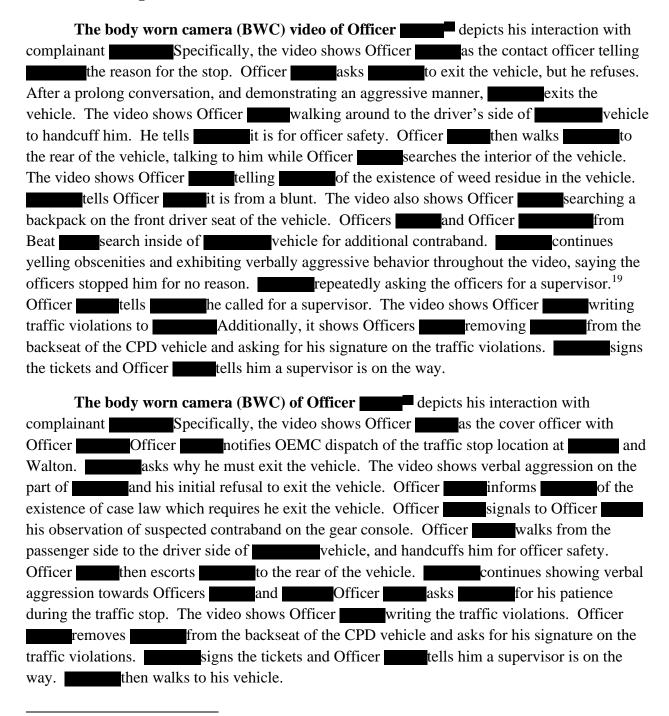
¹⁵ Attachments 12 and 13.

¹⁶ Attachment 32.

¹⁷ Attachment 31.

disregard responding to the traffic stop location. Since sometime had passed since the incident, Officer did not recall why he told Sgt. not to respond.

b. Digital Evidence -



¹⁸ Attachment 18.

¹⁹ Attachment 18. During the BWC video, repeatedly says, "I want to talk to your chief."

²⁰ Attachment 17.

c. Documentary Evidence

The Office of Emergency Management and Communications ("OEMC") Event
Query Report describing Event# 1822510360 ²¹ , shows on 2019, at approximately
PM, Beat manned by Officers and make a traffic stop of complainant
at or near Walton and The report shows Beat manned by Officers
and responding to assist.
The Investigatory Stop Report ("ISR") #ISR00061024222, states Officers and
observed committing traffic violations of disregarding a stop sign at or near
Augusta, and unlawfully operating a motor vehicle in the alley for use as through traffic.
Upon stopping Officers and approached the vehicle asking for his driver's
license and insurance. The ISR states Officer observed from the passenger side of the
vehicle what appears as residue of cannabis to the left of the gear shifter. The officers asked
to exit the vehicle. Becomes verbally aggressive towards the officers resulting
in Officer handcuffing him. Feeling the scene was no longer safe, Officer put
in the backseat of the marked CPD vehicle pending the results of the investigation.
Upon completing the search of vehicle with negative results, he received traffic
citations ²³ , an IRS receipt ²⁴ , and was released at the scene.
On August 18, 2019, COPA reviewed a series of text messages between Sgt.
Officer at approximately PM, Monday, 2019 ²⁵ . Officer writes to
Sgt. Findley, "Sorry to do this to u but can u swing by augusta." At some unknown time,
Sgt. Findley sends a reply to Officer "Do u still need me, Otw (on the way)." At some
unknown time, Officer responds to Sgt. "Disregard."

VI. LEGAL STANDARD

For each Allegation COPA must make one of the following findings:

- 1. <u>Sustained</u> where it is determined the allegation is supported by a preponderance of the evidence;
- 2. <u>Not Sustained</u> where it is determined there is insufficient evidence to prove the allegations by a preponderance of the evidence;
- 3. <u>Unfounded</u> where it is determined by clear and convincing evidence that an allegation is false or not factual; or

²¹ Attachment 10.

²² Attachment 8

²³ Attachments 12 and 13.

²⁴ Attachment 9.

²⁵ Attachment 31.

4. <u>Exonerated</u> - where it is determined by clear and convincing evidence that the conduct described in the allegation occurred, but it is lawful and proper.

A **preponderance of evidence** can be described as evidence indicating that it is **more likely than not** that the conduct reviewed complied with Department policy. *See Avery v. State Farm Mutual Automobile Insurance Co.*, 216 Ill. 2d 100, 191 (2005), (a proposition is proved by a preponderance of the evidence when it has found to be more probably true than not). If the evidence gathered in an investigation establishes that it is more likely that the conduct complied with Department policy than that it did not, even if by a narrow margin, then the preponderance of the evidence standard is met.

Clear and convincing evidence is a higher standard than a preponderance of the evidence but lower than the "beyond-a-reasonable doubt" standard required to convict a person of a criminal offense. See *e.g.*, *People v. Coan*, 2016 IL App (2d) 151036 (2016). Clear and Convincing can be defined as a "degree of proof, which, considering all the evidence in the case, produces the firm and abiding belief that it is highly probable that the proposition . . . is true." *Id.* at \P 28.

VII. ANALYSIS

1. The stop and detention of

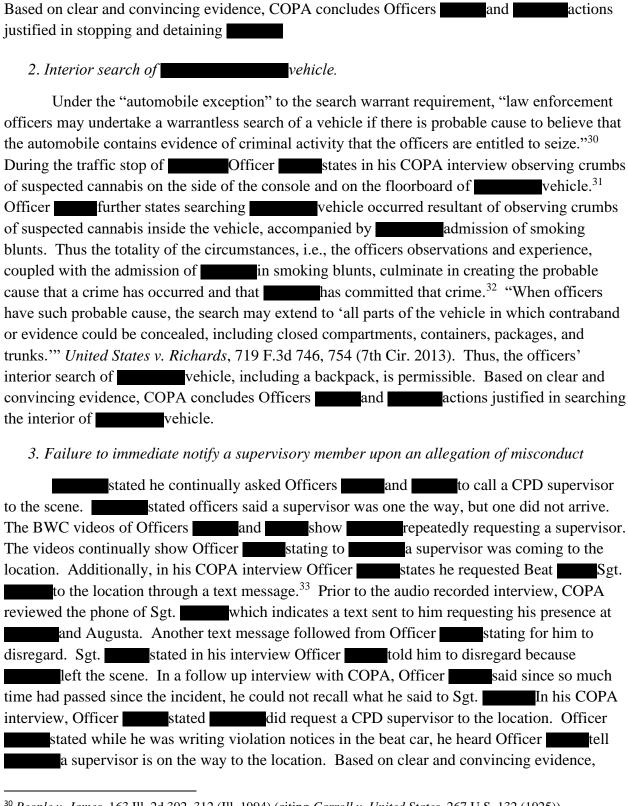
Traffic stops are seizures under the Fourth Amendment, and thus subject to the Fourth Amendment reasonableness requirement. Whren v. United States, 517 U.S. 806, 809-10 (1996). Traffic stops are analyzed under *Terry* because "the 'usual traffic stop' is more analogous to a so-called Terry stop than to a formal arrest." People v. Cosby, 231 Ill. 2d 262, 274 (2008). The Terry test is: "(1) whether the officer's action was justified at its inception, and (2) whether it was reasonably related in scope to the circumstances which justified the interference in the first place." People v. Bunch, 207 Ill. 2d 7, 14 (2003). In accordance with CPD policy for investigatory stops, sworn members "must possess specific and articulable facts which, combined with rational inferences from these facts, reasonably warrant a belief that the suspect is committing, is about to commit, or has committed a criminal offense."²⁶ Officers and observed commit two traffic violations codified under the City of Chicago Municipal Code: 1) failure to stop at a stop sign;²⁷ and 2) unlawfully operating a motor vehicle in the alley for use as through traffic.²⁸ Officers and thus had probable cause, and met the two prong Terry test with their actions being justifiable and reasonable based upon their direct observation of committing traffic offenses warranting his stop and detention. Additionally, the officers request for driver's license, proof of insurance, and performing outstanding warrant and criminal history checks are permissible incident to the stop.²⁹ Therefore, it was permissible for the officers to stop and detain for investigation.

²⁶ Special Order S04-13-09, Investigatory Stop System

²⁷ Attachment 12 and Section 9-24-010(b), Chicago Municipal Code.

²⁸ Attachment 13 and Section 9-20-010(c), Chicago Municipal Code.

²⁹ V. United States, 135 S. Ct. 1609, 1614 (2015) (citing Illinois v. Caballes, 543 U.S. 405, 407 (2005)).



³⁰ People v. James, 163 Ill. 2d 302, 312 (Ill. 1994) (citing Carroll v. United States, 267 U.S. 132 (1925)).

³¹ Attachment 28 at 10:15.

³² Special Order S04-13-09, *Investigatory Stop System*.

³³ Attachment 31.

COPA concludes Officer did did immediately notify a supervisory member upon an allegation of misconduct by

VIII. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

Officer	Allegation	Finding / Recommendation
Officer	It is alleged on or around 2018, at approximately PM, at or near Walton and Officer	
	1. Stopped without justification, in violation of Rules 2 and 3.	Exonerated
	2. Detained without justification, in violation of Rules 2 and 3.	Exonerated
	3. Searched without justification, in violation of Rules 2 and 3.	Exonerated
	4. Failed to immediately notify a supervisory member upon an allegation of misconduct made by in violation of Rule 5.	Exonerated
Officer	It is alleged on or around 2018, at approximately PM, at or near Walton and Officer	
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	3. Searched without justification, in violation of Rules 2 and 3.	Exonerated
	4. Failed to immediately notify a supervisory member upon an allegation of misconduct made by in violation of Rule 5.	Exonerated

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	2-20-2020
Angela Hearts-Glass	Date

Appendix A

Assigned Investigative Staff

Squad#:	
Investigator:	
Supervising Investigator:	
Deputy Chief Administrator:	Angela Hearts-Glass