

Independent Police Review Authority

Quarterly Report

July 1, 2009 – September 30, 2009

October 15, 2009

This report is filed pursuant to Municipal Code Section 2-57-110, which requires the filing of quarterly reports. This quarterly report provides information for the period July 1, 2009 through September 30, 2009. The information contained in this report is accurate as of September 30, 2009.

Quarterly Overview

In the past quarter IPRA closed 586 pending investigations. This reflects a 13% decrease in the number of investigations closed per quarter compared to the average number closed in the four preceding quarters.

IPRA retained 812 matters for investigation. This represented a marked increase – 16% – over the average of the four preceding quarters, which themselves had been reflecting a trend of rising investigations opened by IPRA. This increase could be due to a number of factors. IPRA this summer began an analysis of its data including the characteristics of complainants and accused officers and the geographical distribution of allegations of misconduct. The analysis performed to date provides a foundation for further analysis IPRA hopes to commence to identify any possible explanations for the increase, as well as to help IPRA target its investigative and community outreach resources most effectively.

This is the second quarter in a row that the marked increase in the number of new investigations negatively impacted the number of investigations IPRA closed. At the beginning of an investigation, significant resources must be devoted to immediately gathering evidence so that it is not destroyed. In response to the increase in new allegations of misconduct, IPRA resources were diverted to these beginning steps. As a result, fewer resources were available to devote to completing later investigative steps in older investigations to prepare them for closing. This led to a decrease in the number of investigations closed. Unfortunately, the net result of the increase in investigations initiated by IPRA and the decrease in investigations closed by IPRA was a significant increase in IPRA's caseload.

In addition, this quarter IPRA transitioned to a fully automated database to track investigative caseload for individual investigators, teams, and the office as a whole. To complete that transition, IPRA performed a manual reconciliation of the database's list of pending investigations with IPRA's paper records. During that reconciliation, IPRA discovered that the caseload numbers IPRA previously reported in these quarterly reports were inaccurate – the total discrepancy as of September 30, 2009 would have resulted in an undercount of 120 investigations.

It is important to note that all cases were accounted for and assigned to an investigator for investigation. The error was at the managerial level in the calculation IPRA used to determine its caseload. At least a portion of the undercounting error is attributed to how "Re-opened" cases were treated. Specifically, IPRA included in its reported numbers of retained investigations, only new investigations and did not count investigations that were Re-opened, for instance because of settlement of litigation or new evidence. However, the number of investigations closed included some Re-Opened cases that had been Re-

Closed. The transition to a single, automated database should avoid these errors in the future. Each month individual investigators will reconcile the automated records against their individual records, and team supervisors will reconcile the information against their records for their team. Therefore, on a monthly basis, accurate information will be available. Going forward IPRA will also perform an annual office-wide reconciliation.

Finally, despite the growing number of new investigations triggered by allegations of misconduct, IPRA remains committed to completing thorough investigations. During this quarter IPRA completed 62% of its investigations within 6 months. A slight decrease from previous quarters, but higher than the completion rates when IPRA was first created.

IPRA Cumulative Figures

	INTAKE (all allegations/ notifications) ¹	IPRA Investigations Opened ²	IPRA Investigations Closed ³	IPRA Caseload ⁴
Sept. 2007	746	216	162	1290
4Q 2007	2273	613	368	1535
1Q 2008	2366	590	554	1571
2Q 2008	2436	640	670	1541
3Q 2008	2634	681	667	1555
4Q 2008	2337	699	692	1562
1Q 2009	2384	657	687	1532
2Q 2009	2648	754	651	1635
3Q 2009	2807	812	586	1981
TOTALS	20631	5662	5037	

¹ Pursuant to the IPRA Ordinance, certain events trigger an IPRA investigation even in the absence of an allegation of misconduct. The term “notification” refers to those events that IPRA investigates where there is no alleged misconduct.

² This number does not include investigations “Re-opened” because of the settlement of litigation, new evidence, or the results of the Command Channel Review process.

³ This number may include some investigations “Re-closed” after being Re-opened.

⁴ The caseload number for periods prior to 3Q 2009 are the numbers that IPRA previously reported in quarterly reports. As discussed above, due to a calculation error, over time these numbers became inaccurate. The caseload number for 3Q 2009 reflects the results of IPRA’s complete audit of pending investigations.

Pursuant to the ordinance, during this quarter IPRA referred 1995 investigations to the Internal Affairs Division of the Chicago Police Department for resolution.

During this quarter, IPRA investigative staff continued receiving training. IPRA continued in this quarter to meet with elected officials, community residents, community based organizations, and faith based institutions to explain IPRA's process and mandate, as well as to open lines of communication.

2-57-110(1): The number of investigations initiated since the last report

Between July 1, 2009 and September 30, 2009, IPRA issued 2807 Log Numbers. Of these Log Numbers, IPRA retained 812 for resolution. IPRA forwarded the remaining 1995 Log Numbers to the Internal Affairs Division of the Chicago Police Department for appropriate resolution.

Of the 812 Log Numbers retained by IPRA, IPRA classified 199 as Complaint Register Numbers.⁵ In addition, IPRA began Pre-affidavit Investigations for 458 of the Log Numbers retained by IPRA. The remainder of the retained Log Numbers consisted of 18 Log Numbers for shootings where an individual was hit by a bullet and a "U Number" was issued, 16 for shootings where no one was hit by a bullet, 18 for shots fired at animals, 63 for reported uses of tasers, 22 for reported uses of pepper spray,⁶ and 21 for Extraordinary Occurrences.

2-57-110(2): The number of investigations concluded since the last report

Since July 1, 2009, IPRA closed 586 Log Numbers. A Log Number is considered closed when IPRA completes its work on the matter, regardless of whether the Police Department is still processing the results.

2-57-110(3): The number of investigations pending as of the report date

As of September 30, 2009, there were 1981 investigations pending completion by IPRA. These include both allegations that have received Complaint Register Numbers, and those being followed under a Log Number, as well as shootings, and Extraordinary Occurrences.

⁵ This includes one Log Number classified as both a Complaint Register and an Extraordinary Occurrence, and two Log Numbers classified as both a Complaint Register and a shooting with an individual hit by a bullet. These three Log Numbers are counted only once in the total number of Log Numbers retained by IPRA, but included in the breakouts of all applicable sub-categories: Complaint Register, Extraordinary Occurrence, and shooting with an individual hit.

⁶ As of December 31, 2007, IPRA issued a Log Number for notifications of uses of taser, pepper spray, or for shootings where no one is injured only if it received a telephonic notification of the incident or there was an allegation of misconduct. As of January 1, 2008, IPRA implemented procedures to issue Log Numbers for all uses of taser and shootings, regardless of the method of notification. In addition CPD issued a reminder to CPD personnel to provide notification to IPRA.

2-57-110(4): The number of complaints not sustained since the last report⁷

Between July 1, 2009 and September 30, 2009, IPRA recommended that 129 investigations be closed as “not sustained.”

In addition, 244 cases were closed after a Pre-affidavit Investigation because the complainants refused to sign an affidavit. IPRA recommended that 44 investigations be closed as “unfounded,” and 0 be closed as “exonerated.”

2-57-110(5): The number of complaints sustained since the last report

Between July 1, 2009 and September 30, 2009, IPRA recommended that 10 cases be closed as sustained.

2-57-110(6): The number of complaints filed in each district since the last report⁸

Between July 1, 2009 and September 30, 2009, IPRA received complaints of alleged misconduct based on incidents in the following districts, as follows:

District 01 = 94	District 08 = 153	District 14 = 69	District 20 = 36
District 02 = 115	District 09 = 128	District 15 = 100	District 21 = 55
District 03 = 155	District 10 = 110	District 16 = 85	District 22 = 116
District 04 = 179	District 11 = 168	District 17 = 55	District 23 = 60
District 05 = 104	District 12 = 54	District 18 = 109	District 24 = 78
District 06 = 129	District 13 = 46	District 19 = 51	District 25 = 113
District 07 = 165			

Outside City Limits = 48 Unknown location = 35

2-57-110(7): The number of complaints filed against each officer in each district since the last report⁹

⁷ The term “not sustained” is a term of art in police misconduct investigations. It is defined in CPD G.O. 93-3 as “when there is insufficient evidence either to prove or disprove allegation.” In addition, cases may be “unfounded,” which means “the allegation is false or not factual.”

⁸ “Complaints” is defined as all reports of alleged misconduct, whether from the community or from a source internal to the Police Department, whether a Complaint Register number has been issued or not. This does not include, absent an allegation of misconduct, reports of uses of Tasers, pepper spray, discharges of weapons whether hitting an individual or not, or Extraordinary Occurrences. Districts are identified based on the district where the alleged misconduct occurred. Some complaints occurred in more than one District, they are counted in each district where they occurred. This list does include confidential complaints.

(See Attachment)

2-57-110(8): The number of complaints referred to other agencies and the identity of such other agencies

Between April 1, 2009 and June 30, 2009, IPRA referred 2013 cases to other agencies as follows:

Chicago Police Department – Internal Affairs Division = 1995

Cook County State’s Attorney = 18

⁹ This uses the same definition of “complaints” as the preceding section. Except as otherwise noted, if a member was assigned to one unit but detailed to another at the time of the complaint, the member is listed under the detailed unit.

ATTACHMENT: COMPLAINTS AGAINST CPD MEMBERS BY UNIT

District 001

Members 1-18: 1 complaint each
Members 19-21: 2 complaints each
Member 22: 3 complaints
Member 23: 5 complaints

District 002

Members 1-19: 1 complaint each
Members 20-21: 2 complaints each
Member 22: 3 complaints

District 003

Members 1-39: 1 complaint each
Members 40-44: 2 complaints each

District 004

Members 1-38: 1 complaint each
Members 39-42: 2 complaints each

District 005

Members 1-28: 1 complaint each
Members 29-31: 2 complaints each

District 006

Members 1-39: 1 complaint each
Members 40-45: 2 complaints each

District 007

Members 1-35: 1 complaint each
Member 36: 2 complaints

District 008

Members 1-41: 1 complaint each
Members 42-43: 2 complaints each

District 009

Members 1-27: 1 complaint each
Members 28-32: 2 complaints each
Member 33: 3 complaints

District 010

Members 1-18: 1 complaint each
Members 19-20: 2 complaints each
Member 21: 3 complaints

District 011

Members 1-25: 1 complaint each
Member 26: 2 complaints
Member 27: 3 complaints

District 012

Members 1-12: 1 complaint each
Member 13: 2 complaints

District 013

Members 1-14: 1 complaint each
Members 15-16: 2 complaints each

District 014

Members 1-20: 1 complaint each
Members 21-22: 2 complaints each

District 015

Members 1-15: 1 complaint each
Members 16-20: 2 complaints each

District 016

Members 1-12: 1 complaint each
Member 13: 2 complaints

District 017

Members 1-11: 1 complaint each

District 018

Members 1-34: 1 complaint each
Members 35-39: 2 complaints each

District 019

Members 1-17: 1 complaint each

District 020

Members 1-8: 1 complaint each

District 021

Members 1-24: 1 complaint each

Members 25-28: 2 complaints each

District 022

Members 1-20: 1 complaint each

Members 21-25: 2 complaints each

District 023

Members 1-22: 1 complaint each

Members 23-27: 2 complaints each

District 024

Members 1-26: 1 complaint each

Members 27-29: 2 complaints each

District 025

Members 1-13: 1 complaint each

Members 14-15: 2 complaints each

Member 16: 3 complaints

Recruit Training (044)¹

Members 1-9: 1 complaint each

District Reinstatement (045)

Members 1-2: 1 complaint each

Airport Law Enforcement Unit – North (050)

Members 1-4: 1 complaint each

Airport Law Enforcement Unit – South (051)

Members 1-3: 1 complaint each

Mounted Unit (055)

Member 1: 1 complaint

Traffic Section – Detail Unit (057)

Member 1: 1 complaint

Marine Unit (059)

Members 1-2: 1 complaint each

Member 3: 2 complaints

Special Investigations Unit (079)

Member 1: 1 complaint

Bureau of Administrative Services – Admin (120)

Member 1: 1 complaint

Internal Affairs Division (121)

Members 1-2: 1 complaint each

Human Resources Division (123)

Member 1: 1 complaint

Education & Training Division (124)

Members 1-8: 1 complaint each

Information Services Division (125)

Members 1-2: 1 complaint each

Neighborhood Relations Division (132)

Members 1-2: 1 complaint each

Special Events and Liaison Section (136)

Member 1: 2 complaints

Special Functions Group (141)

Member 1: 1 complaint

Bureau of Patrol – Admin (142)

Members 1-2: 1 complaint each

Traffic Enforcement Unit (151)

Members 1-7: 1 complaint each

Member 8: 2 complaints

Loop Traffic Unit (152)

Members 1-3: 1 complaint each

¹ These numbers include CPD members who are detailed to a District as part of their training, but are officially still assigned to Recruit Training.

Mobile Strike Force (153)

Members 1-21: 1 complaint each

Member 22: 2 complaints

Member 23: 3 complaints

Records Inquiry Section (163)

Members 1-4: 1 complaint each

Field Services Section (166)

Members 1-4: 1 complaint each

Members 5-6: 2 complaints each

Evidence & Recovered Property Unit (167)

Members 1-4: 1 complaint each

Member 5: 2 complaints

Central Detention Section (171)

Members 1-6: 1 complaint each

Forensic Services Section (177)

Members 1-2: 1 complaint each

Youth Investigation Section (184)

Member 1: 1 complaint

Organized Crime Division – Admin (188)

Member 1: 1 complaint

Narcotics Section (189)

Members 1-20: 1 complaint each

Members 21-26: 2 complaints each

Vice Control Section (192)

Members 1-4: 1 complaint each

Members 5-9: 2 complaints each

Member 10: 3 complaints

Gang Investigation Section (193)

Members 1-38: 1 complaint each

Member 39-46: 2 complaints each

Members 47-48: 3 complaints each

Office of the Deputy Chief, Area 1 (211)

Members 1-13: 1 complaint each

Office of the Deputy Chief, Area 2 (212)

Members 1-17: 1 complaint each

Members 18-19: 2 complaints each

Member 20: 3 complaints

Member 21: 4 complaints

Office of the Deputy Chief, Area 3 (213)

Members 1-3: 1 complaint each

Office of the Deputy Chief, Area 4 (214)

Members 1-5: 1 complaint each

Member 6: 3 complaints

Office of the Deputy Chief, Area 5 (215)

Members 1-5: 1 complaint each

Office of the Deputy Chief, Central Control Group (216)

Members 1-4: 1 complaint each

Member 5: 2 complaints

Medical Services Section (231)

Member 1: 1 complaint

Targeted Response Unit (253)

Members 1-20: 1 complaint each

Gang Team Area 1 (311)

Members 1-4: 1 complaint each

Gang Team Area 2 (312)

Members 1-10: 1 complaint each

Member 11: 2 complaints

Gang Team Area 3 (313)

Members 1-2: 1 complaint each

Gang Team Area 4 (314)

Members 1-7: 1 complaint each

Gang Team Area 5 (315)

Members 1-16: 1 complaint each

Members 17-18: 2 complaints each

Alternate Response Section (376)

Members 1-9: 1 complaint each

Evidence Technician Team – North (377)

Members 1-2: 1 complaint each

Juvenile Intervention Support Center (384)

Member 1: 1 complaint

Gang Enforcement Section (393)

Members 1-4: 1 complaint each

Detached Services – Misc Detail (543)

Members 1-3: 1 complaint each

Member 4: 2 complaints

Central Investigations Section (606)

Members 1-2: 1 complaint each

Detective Division, Area 1 (610)

Members 1-19: 1 complaint each

Detective Division, Area 2 (620)

Members 1-9: 1 complaint each

Detective Division, Area 3 (630)

Members 1-7: 1 complaint each

Detective Division, Area 4 (640)

Members 1-19: 1 complaint each

Detective Division, Area 5 (650)

Members 1-8: 1 complaint each

Public Transportation Section (701)

Members 1-4: 1 complaint each

Member 5: 3 complaints